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National Foundation on the Arts and Humanities: FY2023 Appropriations

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National Foundation on the Arts and Humanities: FY2023 Appropriations

The National Foundation on the Arts and the Humanities is the primary vehicle for federal support for the arts and the humanities. Established in 1965, the Foundation currently consists of three agencies: the Institute of Museum and Library Services (IMLS), the National Endowment for the Arts (NEA), and the National Endowment for the Humanities (NEH). IMLS is funded through the Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act. NEA and NEH are funded through the Interior, Environment, and Related Agencies Appropriations Act.

P.L. 117-328, the Consolidated Appropriations Act, 2023, provided FY2023 appropriations for all three agencies. In total, the act contained \$708.8 million for the three agencies. P.L. 117-103, Consolidated Appropriations Act, 2022, provided FY2022 appropriations for the three agencies. In total, the act contained \$628.0 million for the agencies. Thus, together the agencies received a FY2023 increase of \$80.8 million (12.9% over the FY2022 total appropriations).

Each agency received a FY2023 increase over the FY2022 appropriations. Specifically, IMLS appropriations for FY2023 totaled \$294.8 million, compared with FY2022 appropriations of \$268.0 million. NEA's appropriations for FY2023 totaled \$207.0 million, compared with FY2022 appropriations of \$180.0 million. NEH appropriations for FY2023 totaled \$207.0 million, compared with FY2022 appropriations of \$180.0 million. Nearly all of the major IMLS programs, and all of the major NEA and NEH programs, received portions of the overall increase for the agency. Amounts and percentages of increase varied from program to program.

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Introduction

The National Foundation on the Arts and the Humanities is the primary vehicle for federal support for the arts and the humanities. The foundation, established in 1965, was composed initially of the National Endowment for the Arts (NEA) and the National Endowment for the Humanities (NEH). The Institute of Museum and Library Services (IMLS) was established within the National Foundation on the Arts and Humanities in 1996. NEA and NEH are funded through the Interior, Environment, and Related Agencies Appropriations Act. IMLS is funded through the Labor, Health and Human Services, and Education, and Related Agencies Appropriations Act.

This report compares FY2023 appropriations (P.L. 117-328, Consolidated Appropriations Act, 2023) with FY2022 appropriations (P.L. 117-103, Consolidated Appropriations Act, 2022) for IMLS, NEA, and NEH.

Institute of Museum and Library Services

IMLS is the primary administrator of grants supporting the nation's libraries and museums. It consolidates federal library programs dating back to 1956 with museum programs dating back to 1976. IMLS grants reach all 50 states, the District of Columbia, and U.S. territories. In FY2023, IMLS appropriations totaled \$294.8 million, an increase of \$26.8 million (10.0%) over FY2022 appropriations of \$268.0 million.¹

The IMLS Library Grants to States program is both the largest source of federal funding for library services in the United States and the largest IMLS-administered program. These grants are allocated, by a population-based formula, to state library administrative agencies (SLAAs) located in each of the states, the District of Columbia, and U.S. territories. An SLAA may use funds for IMLS Grants to States to support library initiatives across its state or territory, or it may distribute the funds to public, academic, research, school, or special libraries or consortia of libraries through competitive subawards or cooperative agreements.² FY2023 appropriations included \$180.0 million for these formula grants, an increase of \$11.2 million (6.7%) over the FY2022 appropriations of \$168.8 million.

IMLS also has several competitive library grant programs, including

- The Native American and Native Hawaiian Library Services program, which assists Native American and Native Hawaiian libraries in improving core services for their communities;
- The National Leadership Grants for Libraries program, which supports projects that enhance the quality of library and archive services nationwide by advancing theory and practice; and
- The Laura Bush 21st Century Librarian program, which supports developing a diverse workforce of librarians to meet the changing, learning, and information needs of the American public.

For these programs, for FY2023, IMLS received appropriations of \$31.1 million, an increase of \$2.4 million (8.3%) over the FY2022 appropriations of \$28.7 million.

IMLS's competitive grant programs for museums include the following:

- The Museums for America program, which supports projects that strengthen the ability of an individual museum to serve its public;
- The Native American/Native Hawaiian Museum Services program, which supports organizations that primarily serve and represent Native Americans and Native Hawaiians; and

¹ P.L. 117-328, Division H, Consolidated Appropriations Act, 2023; Explanatory Statement Regarding Consolidated Appropriations Act, 2023, *Congressional Record*, vol. 168, Part 198 (December 20, 2022), pp. S8899, S9186.

² For more information on IMLS's Grants to States program, see CRS Report R46611, *Institute of Museum and Library Services Grants to States Funding Formula: In Brief*.

- The National Leadership for Museums program, which supports projects that address critical needs of the museum field and that have the potential to advance practice in the profession.

For these programs for FY2023, IMLS received appropriations of \$43.5 million, an increase of \$5.2 million (13.5%) over the FY2022 appropriations of \$38.3 million.

In addition, IMLS received appropriations of \$6.0 million, an increase of \$0.8 million (14.7%) over the FY2022 appropriations of \$5.2 million, for the grant program authorized by the National Museum of African American History and Culture Act (P.L. 108-184). The program provides grants for capacity-building, professional development, and collection access for African American museums. IMLS has supported 110 organizations in 31 states through this program.

IMLS also received \$6.0 million, \$2.0 million (50.0%) over the FY2022 appropriations of \$4.0 million, to implement the education provisions related to the National Museum of the American Latino (P.L. 116-260, Division T, Title II). In FY2023, IMLS released a solicitation focused on supporting the development and implementation of museum internship and fellowship partnerships between institutions of higher education designated as Hispanic-Serving Institutions, or Minority-Serving Institutions, and museums.

IMLS program administration appropriations increased by 22.4%, from \$18.5 million to \$22.7 million. Included in this increase were \$4.0 million for the continuation and expansion of the Information Literacy Taskforce and \$1.0 million in preparation for the America250 commemoration of the 250th anniversary of the founding of the United States.

National Endowment for the Arts

NEA is a major source of support for all arts disciplines. Since 1965, it has awarded more than 150,000 grants totaling more than \$5.5 billion. These grants have been distributed to all 50 states, the District of Columbia, and U.S. territories. Typically, NEA grants are used to support nonprofit arts organizations, public arts agencies and organizations, and individual writers and translators.³ For FY2023, appropriations for NEA totaled \$207.0 million, an increase of \$27.0 million (15.0%) over the FY2022 appropriations of \$180.0 million.⁴

NEA's largest grant program is its state partnerships grants, which are awarded by formula to state and regional arts agencies. These agencies apply annually for this support and the funding they receive includes general funding for their priorities and designated funding for folk and traditional arts, arts education, and outreach to underserved communities. The FY2023 appropriations included \$65.0 million for these grants, an increase of \$7.5 million (12.9%) over the FY2022 appropriations of \$57.5 million.

NEA's direct grants include the following:

- Grants for Arts Projects, which is the principal competitive grant program for nonprofit organizations and awards grants in a number of artistic disciplines;
- Our Town, which provides competitive grants that support projects that integrate arts, culture, and design activities into efforts that strengthen communities by advancing local economic, physical, or social outcomes; and
- Challenge America, which is a competitive program that provides support for projects that extend the reach of the arts to underserved populations.

NEA also supports several national initiatives, such as Creative Forces: NEA Military Healing Arts Network, Poetry Out Loud, and the NEA Big Read. FY2023 appropriations included \$97.5 million for

³ The National Endowment for the Arts, by law (P.L. 111-88, Title IV, Section 438), is not permitted to give grants to individuals with the exception of literature fellowships (creative writing and translation), National Heritage Fellowships, or American Jazz Masters Fellowships.

⁴ P.L. 117-328, Division G, Consolidated Appropriations Act, 2023; Explanatory Statement Regarding Consolidated Appropriations Act, 2023, *Congressional Record*, vol. 168, part 198 (December 20, 2022), pp. S8662, S8860.

these grant programs and initiatives, an increase of \$11.2 million (12.9%) over the FY2022 appropriations of \$86.3 million.

National Endowment for the Humanities

NEH supports grants for humanities education, research, preservation and public programs; the creation of regional humanities centers; and the development of humanities programs under the jurisdiction of the state humanities councils. Typically, NEH grants are used to support cultural institutions, such as museums, archives, libraries, colleges, universities, public television and radio, and individual scholars. Since 1965, NEH has awarded almost \$6.0 billion in grants. For FY2023, NEH appropriations totaled \$207.0 million, an increase of \$27.0 million (15.0%) over the FY2022 appropriations of \$180.0 million.⁵

The Federal/State Partnership program is the largest program in NEH's budget. Program grants are awarded, by formula, to state humanities agencies to increase public awareness of, access to, and support for the humanities in the United States. The FY2023 appropriations act included \$65.0 million for this program, an increase of \$10.7 million (19.6%) over the FY2022 appropriations of \$54.3 million.

The FY2023 appropriations act included \$80.3 million for NEH's direct competitive grants, an increase of \$10.3 million (14.7%) over the \$70.0 million in FY2022 appropriations. These grants are in the following areas:

- preservation and access,⁶
- public programs,
- research programs,
- education programs,
- program development, and
- digital humanities initiatives.

The FY2023 appropriations included \$7.0 million for two special initiatives—A More Perfect Union and American Tapestry: Weaving Together Past, Present, and Future.

A More Perfect Union is a NEH-wide initiative launched in 2019 to commemorate the 250th anniversary of the founding of the United States. It builds on NEH's background in projects that catalog, preserve, explore, and promote American history.

American Tapestry: Weaving Together Past, Present, and Future is a new program that leverages the humanities to strengthen democracy, advances equity for all, and addresses the changing climate.

Further, NEH supports a Matching Grant program to stimulate and match private donations in support of humanities institutions. NEH estimates that since their start in 1977, matching grants have generated more than \$1.3 billion in nonfederal funds for the humanities. The FY2023 appropriations act included \$18.8 million, an increase of \$3.2 million (20.2%) over the FY2022 appropriations of \$15.6 million for this program.⁷

⁵ P.L. 117-328, Division G, Consolidated Appropriations Act, 2023; Explanatory Statement Regarding Consolidated Appropriations Act, 2023, *Congressional Record*, vol. 168, part 198, (December 2022), pp. S8662-S8663, S8860-S8861.

⁶ Included in the preservation and access area is the Documenting Endangered Languages program, a partnership between the National Endowment for the Humanities and the National Science Foundation to develop and advance knowledge concerning endangered human languages. The Appropriations Committees specifically pointed out their support of this program in the FY2023 Explanatory Statement. P.L. 117-328, Division G, Consolidated Appropriations Act, 2023; Explanatory Statement Regarding Consolidated Appropriations Act, 2023, *Congressional Record*, vol. 168, part 198, (December 2022), pp. S8662-S8663.

⁷ Included in this \$18.8 million is \$3.0 million from the Treasury funds account.

Recent Appropriations

Table 1 details appropriations for the National Foundation on the Arts and the Humanities agencies. It provides enacted appropriations for FY2020 through FY2023.

Table 1. Institute of Museum and Library Services, National Endowment for the Arts, and National Endowment for the Humanities: FY2020-FY2023 Appropriations
(in thousands of dollars)

Agency and Program	FY2020 Enacted	FY2021 Enacted	FY2022 Enacted	FY2023 Enacted
Institute of Museum and Library Services	252,000	257,000	268,000	294,800
<i>Library Grants to States</i>	<i>166,803</i>	<i>168,803</i>	<i>168,803</i>	<i>180,000</i>
<i>Native American and Native Hawaiian Library Services</i>	<i>5,263</i>	<i>5,263</i>	<i>5,263</i>	<i>5,763</i>
<i>National Leadership: Libraries</i>	<i>13,406</i>	<i>13,406</i>	<i>13,406</i>	<i>15,287</i>
<i>Laura Bush 21st Century Librarian</i>	<i>10,000</i>	<i>10,000</i>	<i>10,000</i>	<i>10,000</i>
<i>Museums for America</i>	<i>25,899</i>	<i>26,899</i>	<i>27,899</i>	<i>30,330</i>
<i>Native American/Native Hawaiian Museum Services</i>	<i>1,772</i>	<i>2,272</i>	<i>2,272</i>	<i>3,772</i>
<i>National Leadership: Museums</i>	<i>8,113</i>	<i>8,113</i>	<i>8,113</i>	<i>9,348</i>
<i>Museum Grants for African American History & Culture</i>	<i>2,731</i>	<i>3,231</i>	<i>5,231</i>	<i>6,000</i>
<i>Museum Grants for American Latino History & Culture</i>	—	—	<i>4,000</i>	<i>6,000</i>
<i>Research, Analysis, and Data Collection</i>	<i>3,013</i>	<i>3,513</i>	<i>4,513</i>	<i>5,650</i>
<i>Program Administration</i>	<i>15,000</i>	<i>15,500</i>	<i>18,500</i>	<i>22,650</i>
National Endowment for the Arts	162,250	167,500	180,000	207,000
<i>State Partnerships</i>	<i>51,840</i>	<i>53,540</i>	<i>57,540</i>	<i>64,980</i>
<i>Direct Grants^a</i>	<i>77,760</i>	<i>80,310</i>	<i>86,310</i>	<i>97,470</i>
<i>Program Support</i>	<i>1,950</i>	<i>1,950</i>	<i>2,000</i>	<i>2,500</i>
<i>Administration</i>	<i>30,700</i>	<i>31,700</i>	<i>34,150</i>	<i>42,050</i>
National Endowment for the Humanities	162,250	167,500	180,000	207,000
<i>Federal/State Partnership</i>	<i>50,028</i>	<i>51,576</i>	<i>54,348</i>	<i>65,000</i>
<i>Preservation and Access</i>	<i>19,000</i>	<i>19,000</i>	<i>19,500</i>	<i>22,500</i>
<i>Public Programs</i>	<i>13,500</i>	<i>13,500</i>	<i>14,000</i>	<i>15,800</i>
<i>Research Programs</i>	<i>14,500</i>	<i>14,500</i>	<i>15,000</i>	<i>17,500</i>
<i>Education Programs</i>	<i>12,250</i>	<i>13,000</i>	<i>13,500</i>	<i>15,400</i>
<i>Program Development</i>	<i>500</i>	<i>500</i>	<i>2,500</i>	<i>2,800</i>
<i>Digital Humanities Initiatives</i>	<i>4,600</i>	<i>5,000</i>	<i>5,500</i>	<i>6,250</i>
<i>Special Initiatives^b</i>	<i>4,172</i>	<i>5,724</i>	<i>5,052</i>	<i>7,000</i>
<i>Matching Grants</i>	<i>14,500</i>	<i>15,000</i>	<i>15,600</i>	<i>18,750</i>
<i>Administration</i>	<i>29,200</i>	<i>29,700</i>	<i>35,000</i>	<i>36,000</i>

Source: Prepared by the Congressional Research Service based on data from the House and Senate Appropriations Committees, appropriations acts, and congressional justifications.

Notes: Table does not include funding the agencies received from the Coronavirus Aid, Relief, and Economic Security Act (CARES Act; P.L. 116-136) and the American Rescue Plan Act of 2021 (ARPA; P.L. 117-2). For information on funding from those acts, see CRS Insight IN11409, *CARES Act Arts and Cultural Provisions*, and CRS Insight IN11707, *American Rescue Plan Act of 2021: Arts and Cultural Provisions*.

- a. Includes Challenge America grants, Grants for Arts Projects grants, Our Town grants, and national initiatives.
- b. Includes A More Perfect Union and American Tapestry: Weaving Together Past, Present, and Future.

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