Navy Ship Names: Background for Congress

Updated May 24, 2024
Summary

Names for Navy ships traditionally have been chosen and announced by the Secretary of the Navy, under the direction of the President and in accordance with rules prescribed by Congress. Rules for giving certain types of names to certain types of Navy ships have evolved over time. There have been exceptions to the Navy’s ship-naming rules, particularly for the purpose of naming a ship for a person when the rule for that type of ship would have called for it to be named for something else. Some observers have perceived a breakdown in, or corruption of, the rules for naming Navy ships.

Names for Navy ship types currently or recently procured for the Navy include the following:

- The first and second SSBN-826 class ballistic missile submarines (SSBNs) have been named District of Columbia and Wisconsin.
- Until 2020, Virginia (SSN-774) class attack submarines were named largely for states, but the most recent eight have been named for four earlier U.S. Navy attack submarines, a former Secretary of the Navy, an island, and two cities, suggesting that there is no longer a clear naming rule for the class.
- Of the Navy’s 15 most recently named aircraft carriers, 10 have been named for past U.S. Presidents and 2 for Members of Congress.
- Destroyers are being named for deceased members of the Navy, Marine Corps, and Coast Guard, including Secretaries of the Navy.
- The first five FFG-62 class frigates have been named for three of the first six U.S. Navy ships authorized by Congress in 1794, for Marquis de Lafayette, and for Alexander Hamilton, suggesting a possible naming rule relating to ships and people of the Revolutionary Era and the Early Republic.
- Littoral Combat Ships (LCSs) were named for regionally important U.S. cities and communities.
- Amphibious assault ships (LHAs) are being named for U.S. Marine Corps battles, early U.S. Navy sailing ships, or aircraft carriers from World War II.
- San Antonio (LPD-17) class amphibious ships are being named for major U.S. cities and communities and the cities and communities that were attacked on September 11, 2001.
- John Lewis (TAO-205) class oilers are being named for people who fought for civil rights and human rights.
- Expeditionary Fast Transports (EPFs) are being named for small U.S. cities.
- The first of the Navy’s new Expeditionary Medical Ships (EMSs) has been named Bethesda to honor the history and community of health care professionals of Naval Support Activity Bethesda. The second EMS has been named Balboa to honor the legacy and commitment of Navy doctors, nurses, corpsmen, and staff of Balboa Naval Hospital in San Diego.
- Expeditionary Transport Docks (ESDs) and Expeditionary Sea Bases (ESBs) are being named for famous names or places of historical significance to U.S. Marines.
- Navajo (TATS-6) class towing, salvage, and rescue ships are being named for prominent Native Americans or Native American tribes.
Contents

Background ........................................................................................................................................ 1
  Navy’s Authority and Process for Naming Ships ........................................................................... 1
    Authority for Naming Ships ......................................................................................................... 1
    Process for Selecting Names ....................................................................................................... 1
    July 2012 Navy Report to Congress .......................................................................................... 3
    Overview of Naming Rules for Ship Types ................................................................................ 3
  Rules for Ship Types Now Being Procured or Recently Procured .............................................. 5
    Ballistic Missile Submarines (SSBNs) ......................................................................................... 5
    Attack Submarines (SSNs) ............................................................................................................ 6
    Aircraft Carriers (CVNs) .............................................................................................................. 8
    Destroyers (DDGs) ....................................................................................................................... 10
    Frigates (FFGs) ............................................................................................................................ 12
    Littoral Combat Ships (LCSs) ..................................................................................................... 13
    Amphibious Assault Ships (LHAs) ............................................................................................... 14
    Amphibious Ships (LPDs) ............................................................................................................ 14
    Oilers (TAOs) ............................................................................................................................... 15
    Dry Cargo and Ammunition Ships (TAKEs) ............................................................................... 15
    Expeditionary Fast Transports (EPFs) ....................................................................................... 15
    Expeditionary Medical Ships (EMSs) .......................................................................................... 15
    Expeditionary Transport Docks (ESDs) and Expeditionary Sea Bases (ESBs) ....................... 16
    Towing, Salvage, and Rescue Ships (TATSs) ......................................................................... 16
  Aspects of Navy Ship Names ........................................................................................................ 17
    Two State Names Not Currently Being Used, Particularly Kansas ........................................ 17
    Ships Named for Living Persons ................................................................................................. 19
    Ships Named for the Confederacy or Confederate Officers ..................................................... 22
    Ships Named Several Years Before They Were Procured ...................................................... 28
    Changes to Names of Navy Ships .............................................................................................. 30
  Public’s Role in Naming Ships .................................................................................................... 31
  Congress’s Role in Naming Ships ................................................................................................. 32
    Overview of Congressional Influence on Navy Ship-Naming Decisions .............................. 32
    Congressional Responses to Announced Navy Ship-Naming Decisions ............................... 34
    Legislation on Future Navy Ship-Naming Decisions ............................................................... 37
  Legislative Activity in 2023 ......................................................................................................... 39
      House .................................................................................................................................. 39
      Conference .............................................................................................................................. 39

Tables

Table 1. Ships Since 1973 Named for Persons Who Were Living at the Time ......................... 20
Table 2. Navy Ships Included in Naming Commission’s DOD Inventory ............................. 23
Table 3. Recent Enacted Legislative Provisions ......................................................................... 37
Table 4. Examples of Proposed Bills and Amendments ......................................................... 38
Appendixes

Appendix A. Navy’s Process for Naming Ships.............................................................................. 40
Appendix B. Executive Summary of July 2012 Navy Report to Congress................................. 42
Appendix C. Ships Named for the Confederacy or Confederate Officers................................ 43
Appendix D. Ex-U.S. Coast Guard Cutter Formerly Named Taney.............................................. 50

Contacts

Author Information.......................................................................................................................... 51
Background

Navy’s Authority and Process for Naming Ships

Authority for Naming Ships

Names for Navy ships traditionally have been chosen and announced by the Secretary of the Navy, under the direction of the President and in accordance with rules prescribed by Congress. For most of the 19th century, U.S. law included language explicitly assigning the Secretary of the Navy the task of naming new Navy vessels. The reference to the Secretary of the Navy disappeared from the U.S. Code in 1925. The code today (10 U.S.C. §8662) is silent on the issue of who has the authority to name new Navy ships, but the Secretary of the Navy arguably retains implicit authority, given the location of Section 8662 in subtitle C of Title 10, which covers the Navy and Marine Corps.

Process for Selecting Names

The Navy’s process for naming ships is set forth in SECNAV (Secretary of the Navy) Instruction 5031.1D of March 21, 2019, which states that “SECNAV is the sole entity with authority to approve the name of new construction, conversion, and long-term charter ships. The SECNAV is also the authority for approving the naming convention for new ship classes. The SECNAV

---

1 A law approved in 1819 (Res. of March 3, 1819, §1, 3 Stat. 538, No. 7) stated, “That all of the ships of the navy of the United States, now building, or hereafter to be built, shall be named by the Secretary of the Navy, under the direction of the President of the United States” in accordance with rules specifying that ships of the first class were to be named after states of the Union, and second and third class ships were to be named, respectively, after rivers and principal cities and towns. A law approved in 1858 (Act of June 12, 1858, c. 153, §5, 11 Stat. 319) provided a similar rule for “steamships of the navy,” except that third-class vessels (those with fewer than twenty guns) were to be named by the Secretary of the Navy as the President may direct, taking care that no two vessels in the Navy shall bear the same name.” §1531 of the Revised Statutes of 1873-1874, citing the 1819 and 1858 laws, states the following: “The vessels of the Navy shall be named by the Secretary of the Navy, under the direction of the President” in accordance with rules similar to those above, varying slightly depending on whether the vessel was a sailing ship or a steamship. In 1898, Congress passed a law (Act of May 4, 1898, c. 234, 30 Stat. 390 [appropriations for the naval services]) prescribing rules for the naming of “first-class battle ships and monitors,” which specified that these were to be named after States and “shall not be named for any city, place, or persons until the names of the States, shall have been exhausted.” The provision did not explicitly state whose duty it would be to assign names to vessels. Congress repealed this provision in 1908 as it pertained to monitors, permitting those vessels to be named “as the President may direct.” (Act of May 13, 1908, c. 166, 35 Stat. 159.)

2 The reference to the Secretary of the Navy found in §1531 of the Revised Statutes of 1873-1874 (see previous footnote) is absent from the U.S. Code of 1925, which covers Navy vessel names in Title 34, §461-463.

3 10 U.S.C. §8662 was previously numbered as 10 U.S.C. §7292. It was renumbered as 10 U.S.C. §7292 by Section 807(d)(2) of the John S. McCain National Defense Authorization Act for Fiscal Year 2019 (H.R. 5515/P.L. 115-232 of August 13, 2018). (Section 807 of P.L. 115-232 directed the renumbering of various sections of Title 10 relating to the Navy and Marine Corps. Sections 806 and 808 did the same for sections of Title 10 relating to the Air Force and Army, respectively.) Prior to that, 34 U.S.C. §461-463 of the 1925 U.S. Code (see previous footnote) had been recodified as 10 U.S.C. §7292. 10 U.S.C. §8662 states that battleships “shall be named for a State. However, if the names of all the States are in use, a battleship may be named for a city, place, or person” (§8662(b)). It specifically authorizes the Secretary of the Navy to “change the name of any vessel bought for the Navy” (§8662(c)), but does not explicitly assign responsibility for ensuring that no two vessels have the same name (§8662(a)), or for naming battleships (§8662(b)).
Public Affairs Office is SECNAV’s appointed agent responsible for initiating and coordinating the naming process.\(^4\) For an additional excerpt from this document, see Appendix A.

In discussing its name-selection process, the Naval History and Heritage Command—the Navy’s in-house office of professional historians—cites the above-mentioned laws and states the following:

As with many other things, the procedures and practices involved in Navy ship naming are as much, if not more, products of evolution and tradition than of legislation. As we have seen, the names for new ships are personally decided by the Secretary of the Navy. The Secretary can rely on many sources to help him reach his decisions. Each year, the Navy History and Heritage Command (NHHC) compiles primary and alternate ship name recommendations and forwards these to the Chief of Naval Operations by way of the chain of command. These recommendations are the result of research into the history of the Navy and by suggestions submitted by service members, Navy veterans, and the public. Ship name source records at NHHC reflect the wide variety of name sources that have been used in the past, particularly since World War I. Ship name recommendations are conditioned by such factors as the name categories for ship types now being built, as approved by the Secretary of the Navy; the distribution of geographic names of ships of the fleet; names borne by previous ships that distinguished themselves in service; names recommended by individuals and groups; and names of naval leaders, national figures, and deceased members of the Navy and Marine Corps who have been honored for heroism in war or for extraordinary achievement in peace.

In its final form, after consideration at the various levels of command, the Chief of Naval Operations signs the memorandum recommending names for the current year’s building program and sends it to the Secretary of the Navy. The Secretary considers these nominations, along with others he receives, as well as his own thoughts in this matter. At appropriate times, he selects names for specific ships and announces them.

While there is no set time for assigning a name, it is customarily done before the ship is christened. The ship’s sponsor—the person who will christen the ship—is also selected and invited by the Secretary. In the case of ships named for individuals, an effort is made to identify the eldest living direct female descendant of that individual to perform the role of ship’s sponsor. For ships with other name sources, it is customary to honor the wives of senior naval officers or public officials.

While the Navy has attempted to be systematic in naming its ships, like all institutions it has been subject to evolutionary change, and the name sources of the Navy’s ships have not been immune to this change. Thus, an historical accounting of this evolution, as it appeared in modern times, may help the reader understand the ship naming process as it exists today.\(^5\)

A July 2012 Navy report to Congress on the Navy’s policies and practices for naming ships (see next section) states the following:

Once a type/class naming convention [i.e., a general rule or guideline for how ships of a certain type or class are to be named] is established, Secretaries can rely on many sources to help in the final selection of a ship name. For example, sitting Secretaries can solicit


ideas and recommendations from either the Chief of Naval Operations (CNO) or the Commandant of the Marine Corps (CMC), or both. They can also task the Naval Heritage and History Command to compile primary and alternate ship name recommendations that are the result of research into the history of the Navy’s battle force or particular ship names. Secretaries also routinely receive formal suggestions for ship names from concerned citizens, active and retired servicemembers, or members of Congress. Finally, Congress can enact provisions in Public Law that express the sense of the entire body about new ship naming conventions or specific ship names. Regardless of the origin of the recommendations, however, the final selection of a ship’s name is the Secretary’s to make, informed and guided by his own thoughts, counsel, and preferences. At the appropriate time—normally sometime after the ship has been either authorized or appropriated by Congress and before its keel laying or christening—the Secretary records his decision with a formal naming announcement.6

July 2012 Navy Report to Congress

On July 13, 2012, the Navy submitted to Congress a 73-page report on the Navy’s policies and practices for naming ships.7 The report was submitted in response to Section 1014 of the FY2012 National Defense Authorization Act (H.R. 1540/P.L. 112-81 of December 31, 2011). The executive summary of the Navy’s report is reprinted here as Appendix B.8

Overview of Naming Rules for Ship Types

Evolution Over Time

Rules for giving certain types of names to certain types of Navy ships have evolved over time. Attack submarines, for example, were once named for fish, then later for cities, and most recently (in most cases) for states, while cruisers were once named for cities, then later for states, and most recently for battles. State names, to cite another example, were once given to battleships, then later to nuclear-powered cruisers and ballistic missile submarines, and most recently to (in most cases) Virginia-class attack submarines.10

The July 2012 Navy report to Congress states that future decisions in this area will continue to demonstrate regard for the rich history and valued traditions of the United States Navy.”11 The July 2012 Navy report to Congress states that

9 Cruisers named for states were nuclear-powered cruisers.
10 10 U.S.C. 8662(b) states “Each battleship shall be named for a State. However, if the names of all the States are in use, a battleship may be named for a city, place, or person.” The Navy has not procured any new battleships (i.e., surface combatants larger than cruisers) since World War II. 10 U.S.C. 8662(b) does not prohibit the Navy from giving state names to ships other than battleships.
“US Navy ship-naming policies, practices, and ‘traditions’ are not fixed; they evolve constantly over time.”12 The report also states that, “[j]ust as [ship] type naming conventions change over time to accommodate technological change as well as choices made by Secretaries, they also change over time as every Secretary makes their own interpretation of the original naming convention.”13

**Exceptions**

There have been numerous exceptions to the Navy’s ship-naming rules, particularly for the purpose of naming a ship for a person when the rule for that type of ship would have called for it to be named for something else.14 The July 2012 report to Congress cites exceptions to ship-naming rules dating back to the earliest days of the republic, and states that “a Secretary’s discretion to make exceptions to ship-naming conventions is one of the Navy’s oldest ship-naming traditions.”15 The report argues that exceptions made for the purpose of naming ships for Presidents or Members of Congress have occurred frequently enough that, rather than being exceptions, they constitute a “special cross-type naming convention” for Presidents and Members of Congress.16 This CRS report continues to note, as exceptions to basic class naming rules,

---


14 Ohio (SSBN-726) class ballistic missile submarines, for example, were named for states, but one (SSBN-730) was named for Sen. Henry “Scoop” Jackson of Washington, who died in office in 1983. Los Angeles (SSN-688) class attack submarines were named for cities, but one (SSN-709) was named for Admiral Hyman G. Rickover, who served for many years as director of the Navy’s nuclear propulsion program. Ticonderoga (CG-47) class cruisers were named for battles, but one (CG-51) was named for Thomas S. Gates, a former Secretary of the Navy and Secretary of Defense.


16 The report states that the decision of the [Navy’s 1969] Riera Panel [on Navy ship names] to remove members of Congress from the destroyer naming convention resulted in a now four-decade old, *bipartisan* practice of honoring members of Congress with long records of support to the US military with names selected and spread across a variety of ship types and classes. Orthodox Traditionalists decry this development as an unwarranted intrusion of “politics” in Navy ship naming practice. But this is a selective interpretation of the historical record. Secretaries of the Navy have been naming ships for members of Congress for *nearly a century* in order to honor those extraordinary elected leaders who have helped to make the Navy-Marine Corps Team the most powerful naval force in history.

Like many Pragmatic Secretaries of the Navy before him, [then-]Secretary [of the Navy Ray] Mabus endorses and subscribes to this special naming convention....

Objections to [then-]Secretary Mabus’s decision to name a ship in honor of Congressman Murtha generally fall into one of four categories. The first are Orthodox Traditionalists who naturally complain that his selection represents a corruption of the LPD 17 naming convention. However, as outlined above, the choice is perfectly consistent with the special cross-type naming convention that honors Legislative Branch members who have been closely identified with military and naval affairs, which has been endorsed by Secretaries from both parties and Congress....

In summary, while USS John P. Murtha represents an exception to the *established* LPD 17 [amphibious ship] class naming convention, it is completely consistent with the *special* cross-type naming convention for honoring famous American elected leaders, including both Presidents and members of Congress with records of long-term service and support to the US armed forces.

instances where ships other than aircraft carriers have been named for Presidents or Members of Congress.

Some observers have perceived a breakdown in, or corruption of, the rules for naming Navy ships. Such observers might cite, for example, the three-ship Seawolf (SSN-21) class of attack submarines—Seawolf (SSN-21), Connecticut (SSN-22), and Jimmy Carter (SSN-23)—which were named for a fish, a state, and a President, respectively, reflecting no apparent class naming rule. The July 2012 Navy report to Congress states the following: “Current ship naming policies and practices fall well within the historic spectrum of policies and practices for naming vessels of the Navy, and are altogether consistent with ship naming customs and traditions.”

Rules for Ship Types Now Being Procured or Recently Procured

For ship types now being procured for the Navy, or recently procured for the Navy, naming rules (and exceptions thereto) are summarized below. The July 2012 Navy report to Congress discusses current naming rules (and exceptions thereto) at length.

Ballistic Missile Submarines (SSBNs)

On December 14, 2016, the Navy announced that SSBN-826, the first of a planned class of at least 12 new ballistic missile submarines (SSBNs), would be named Columbia, in honor of the District of Columbia. Consequently, since December 2016, the 12 or more planned new SSBNs have been referred to as Columbia (SSBN-826) class boats.

On June 3, 2022, the Navy announced that it was modifying SSBN-826’s name from Columbia to District of Columbia, so as to avoid an overlap in names with USS Columbia (SSN-771), a Los Angeles (SSN-688) class attack submarine that was named for Columbia, SC; Columbia, IL; and Columbia, MO. SSN-771 entered service in 1995, and its final years of service may overlap


18 See, for example, Norman Polmar, “There’s a Lot in a Name,” U.S. Naval Institute Proceedings, April 2012: 88-89, which characterizes the naming of the Seawolf class as a “fiasco.” For the Navy’s discussion of the Seawolf class names, see Department of the Navy, A Report on Policies and Practices of the U.S. Navy for Naming the Vessels of the Navy, undated but transmitted to Congress with cover letters dated July 13, 2012, pp. 46-47.


21 For more on the Columbia-class program, see CRS Report R41129, Navy Columbia (SSBN-826) Class Ballistic Missile Submarine Program: Background and Issues for Congress, by Ronald O’Rourke.

22 A June 3, 2022, Navy news release stated

Secretary of the Navy (SECNAV) Carlos Del Toro announced today that the first ship in the Columbia-class ballistic missile submarine (SSBN) will be officially named USS District of Columbia (SSBN 826).

The decision to name SSBN 826 is to alleviate any name conflicts with the already-commissioned
with the initial years of service of SSBN-826. Such an overlap would pose an issue, as 10 U.S.C. §8662(a) states, “Not more than one vessel of the Navy may have the same name.” Modifying SSBN-826’s name from Columbia to District of Columbia avoids such an issue.\(^2\) As discussed below (see “Congressional Responses to Announced Navy Ship-Naming Decisions”), the Navy in 1982 modified the name of SSN-705, another Los Angeles-class attack submarine, from Corpus Christi to City of Corpus Christi.

The Navy states that notwithstanding the modification to SSBN-826’s name, the 12 or more planned new SSBNs will continue to be referred to as Columbia (SSBN-826) class boats.\(^4\) On October 28, 2020, the Navy announced that SSBN-827, the second boat in the class, will be named Wisconsin.\(^5\) The Navy has not announced a naming rule for the Columbia-class boats.

**Attack Submarines (SSNs)**

As of May 24, 2024, the Navy had announced names for Virginia (SSN-774) class attack submarines\(^6\) through SSN-811, the second of two Virginia-class boats that Congress procured in FY2023, and had not announced names for SSN-812 and SSN-813, the two Virginia-class boats that were procured in FY2024.

Until 2020, Virginia-class boats were named largely for states,\(^7\) but the most recent eight have been named for four earlier U.S. Navy attack submarines, a former Secretary of the Navy, an island, and two cities, suggesting that there is no longer a clear naming rule for the class:

---

USS Columbia (SSN 771). §10 U.S.C. 8662(a) states that not more than one vessel of the Navy may have the same name.

The Columbia program was named in 2016 with the lead ship projected to enter service in 2027, consequently overlapping with the existing USS Columbia (SSN 771). SSBN 826 will be named after the nation’s capital while SSN 771 is named after cities in South Carolina, Missouri, and Illinois named Columbia, following the naval tradition of SSNs being named after U.S. cities.


\(^2\) The possibility of an overlap in years of operation between SSN-771 and SSBN-826 and the resulting issue under 10 U.S.C. §8662(a) was discussed in this report from the version dated April 23, 2018, through the version dated March 31, 2021, which was the version prior to the Navy’s June 3, 2022, announcement. The discussion noted that one possible way to resolve the naming issue arising from such an overlap would be to modify the name of SSBN-826 to District of Columbia.

\(^4\) Email from Navy Office of Legislative Affairs to CRS, June 6, 2022.


\(^6\) For more on the Virginia-class program, see CRS Report RL32418, *Navy Virginia-Class Submarine Program and AUKUS Submarine Proposal: Background and Issues for Congress*, by Ronald O'Rourke.

\(^7\) Three Virginia-class boats have been named for persons: On January 8, 2009, then-Secretary of the Navy Donald Winter announced that SSN-785 would be named for former Senator John Warner. On January 9, 2014, then-Secretary of the Navy Ray Mabus announced that SSN-795 would be named for Admiral Hyman G. Rickover, who served for many years as director of the Navy’s nuclear propulsion program. (As discussed elsewhere in this report, a previous attack submarine—the Los Angeles-class submarine SSN-709—was named for Rickover.) On February 28, 2023, Secretary Del Torro announced that SSN-808 would be named for John H. Dalton, who was Secretary of the Navy from July 22, 1993, to November 16, 1998, and served in the Navy from 1964 to 1969, during which time he served aboard...
In 2020-2021, then-Secretary of the Navy Kenneth J. Braithwaite announced that four Virginia-class boats (SSNs 804-807) would be named Barb, Tang, Wahoo, and Silversides, respectively, in honor of earlier U.S. Navy attack submarines.

On February 28, 2023, Secretary of the Navy Carlos Del Toro announced that SSN-808 would be named for former Secretary of the Navy John H. Dalton.

On May 25, 2023, Secretary Del Toro announced that SSN-809 would be named Long Island.

On October 3, 2023, Secretary Del Toro announced that SSN-810 would be named San Francisco.

On May 7, 2024, Secretary Del Toro announced that SSN-811 would be named Miami.

The Navy’s naming decisions for the eight most recently named boats in the class can be viewed as responding to a situation of the Navy currently not having many state names available to use in naming new Navy ships. The 28 Virginia-class boats that to date have been named for states, together with 17 Ohio (SSBN-726) class ballistic missile submarines (SSBNs) and cruise missile submarines (SSGNs) named for states,28 one Columbia (SSBN-826) class SSBN named for a state (Wisconsin [SSBN-827]), one Seawolf (SSN-21) class attack submarine named for a state (Connecticut [SSN-22]), and one San Antonio (LPD-17) class amphibious ship named in part for a state (New York [LPD-21]),29 make for a total of 48 in-service, under-construction, or planned two Navy submarines.

Senator John Warner served as a sailor in World War II, as a Marine in the Korean War, as Under Secretary of the Navy in 1969-1972, and as Secretary of the Navy in 1972-1974. Warner served as a Senator from January 2, 1979, to January 3, 2009. He was a longtime Member of the Senate Armed Services Committee and was for several years the chairman of that committee. Winter’s January 8, 2009, announcement assigned a name to SSN-785 11 months before the ship was fully funded. (The ship was fully funded by the FY2010 DOD Appropriations Act [H.R. 3326/P.L. 111-118], which was signed into law on December 19, 2009.) Naming a ship almost a year before it is funded is unusual. Winter stepped down as Secretary of the Navy on March 13, 2009. If SSN-785 had not been named for Warner, the 111th Congress might have had an opportunity to consider whether CVN-79, the next Ford-class carrier, should be named for Warner. One observer argued in 2009 that in light of Warner’s record and past traditions for naming Navy ships, “he should be honored by an aircraft carrier (two CVNs [nuclear-powered aircraft carriers] have been named for Members of Congress) or possibly the lead ship for the planned class of CG(X) cruisers—but not a submarine.” (Norman Polmar, “Misnaming Navy Ships (Again),” U.S. Naval Institute Proceedings, February 2009: 89.)

28 A total of 18 Ohio-class boats were built, of which 17 were named for states. (The fifth boat in the class, SSBN-730, was named for Sen. Henry M. Jackson.) The 18 boats were all built as SSBNs; the first four boats in the class were later converted into cruise missile submarines (SSGNs). For more on the Ohio-class boats, see CRS Report R41129, Navy Columbia (SSBN-826) Class Ballistic Missile Submarine Program: Background and Issues for Congress, by Ronald O'Rourke.

29 As discussed below in the section on amphibious ships (LPDs), San Antonio (LPD-17) class amphibious ships are being named in part for cities and communities attacked on September 11, 2001. Three LPD-17 class ships are so named—New York (LPD-21), Arlington (LPD-24) (for the county in Virginia), and Somerset (LPD-25) (for the county in Pennsylvania). The Navy’s July 2012 report to Congress on the Navy’s policies and practices for naming ships, however, states: On September 7, 2002, at a memorial service in New York City, [then-]Secretary [of the Navy Gordon] England announced that LPD 21 USS would be named USS New York. On the face of it, the choice was entirely consistent with the [LPD-17] type’s “American cities” [naming] convention. However, when making the announcement, Secretary England made clear that the ship’s name honored far more than just a city. He named New York for the city and state of New York, the victims of the attacks of September 11, 2001, and for “…all the great leaders in New York who emerged after the tragic events [of 9-11].” (Department of the Navy, A Report on Policies and Practices of the U.S. Navy for Naming the Vessels of the Navy, undated but transmitted to Congress with cover letters dated July 13, 2012, p. 25. Ellipse, italics, and final bracketed portion as in original.)
ships that are named for states. (The two state names that remain available for potential application to Virginia-class boats or other Navy ships are Kansas and South Carolina—see the section below on state names not currently being used.30)

**Aircraft Carriers (CVNs)**

**Overview**

The July 2012 Navy report to Congress states that “while carrier names are still ‘individually considered,’ they are now generally named in honor of past US Presidents.”31 Of the 15 most recent aircraft carriers (those with hull numbers 67 through 81), 10 have been named for past U.S. Presidents and 2 for Members of Congress.

The Navy is currently procuring Gerald R. Ford (CVN-78) class carriers.32 On January 16, 2007, the Navy announced that CVN-78, the lead ship in the CVN-78 class, would be named for President Gerald R. Ford.

On May 29, 2011, the Navy announced that CVN-79, the second ship in the class, would be named for President John F. Kennedy.33

On December 1, 2012, the Navy announced that CVN-80, the third ship in the class, would be named _Enterprise_. The Navy made the announcement on the same day that it deactivated the 51-year-old aircraft carrier CVN-65, also named _Enterprise_. CVN-80 is the ninth Navy ship named _Enterprise_. CVN-80 was procured in the FY2018 budget, which Congress considered in 2017. If CVN-80, like most Navy ships, had been named at about the time of procurement, or later, rather than in 2012, it would have been named by then-Secretary of the Navy Richard Spencer. The July 2012 Navy report to Congress, which was produced when Ray Mabus was the Secretary of the Navy, states that

Secretary [of the Navy Ray] Mabus values the ability to consider [aircraft] carrier names on an individual, case-by-case basis, for two reasons. First, it will allow a future Secretary to name a future fleet aircraft carrier for someone or something other than a former President. Indeed, Secretary Mabus has a particular name in mind. With the scheduled decommissioning of USS _Enterprise_ (CVN 65), perhaps the most famous ship name in US Navy history besides USS Constitution will be removed from the Naval Vessel Register. Secretary Mabus believes this circumstance could be remedied by bestowing the _Enterprise_’s storied name on a future carrier.34

---

30 10 U.S.C. 8662(a) states: “Not more than one vessel of the Navy may have the same name.” Interpreting the phrase “vessel of the Navy” to mean a ship that has been delivered to the Navy or commissioned into service with the Navy would permit the Navy to name Virginia-class boats under construction for states whose names are assigned to Ohio-class boats that are to be decommissioned before the Virginia-class boats in question are to be delivered or commissioned into service. Interpreting “vessel of the Navy” to refer additionally to ships that are under construction for the Navy could require the Navy to defer the official act of naming one or more Virginia-class boats that are under construction until Ohio-class boats with the same state names have been decommissioned.


32 For more on the CVN-78 program, see CRS Report RS20643, _Navy Ford (CVN-78) Class Aircraft Carrier Program: Background and Issues for Congress_, by Ronald O'Rourke.

33 CVN-79 will be the second aircraft carrier named for Kennedy. The first, CV-67, was the last conventionally powered carrier procured for the Navy, CV-67 was procured in FY1963, entered service in 1968, and was decommissioned in 2007.

Prior to the naming of CVN-80, the most recent carrier that was not named for a President or Member of Congress was the second of the 14 most recently named carriers, Nimitz (CVN-68), which was procured in FY1967.35

On January 20, 2020, at a Martin Luther King Jr. Day ceremony, the Navy announced that the fourth ship in the class, CVN-81, which Congress authorized in FY2019, would be named for Ship’s Cook Third Class Doris Miller, an African American enlisted sailor who in 1942 received the Navy Cross (the Navy’s second-highest decoration awarded for valor in combat, following the Medal of Honor) for his actions during the Japanese attack on Pearl Harbor on December 7, 1941.36 Miller was the first African American sailor to receive the Navy Cross, and is recognized as one of the first U.S. heroes of World War II.37 He died in 1943 aboard the escort carrier Liscome Bay (CVE-56) when the ship was hit by a Japanese torpedo during the Battle of Makin in the Gilbert Islands, which now constitute the main part of the country of Kiribati. CVN-81 is the first U.S. aircraft carrier to be named for an African American and the first aircraft carrier to be named in honor of a sailor for actions while serving in the enlisted ranks. It is the second Navy ship to be named for Miller; the first, FF-1091, a Knox (FF-1052) class frigate, was procured in FY1967, commissioned into service in 1973, and decommissioned in 1991.38

Two Carriers Named for Members of Congress—USS Carl Vinson and USS John C. Stennis

The two aircraft carriers named for Members of Congress are USS Carl Vinson (CVN-70), which entered service in 1982 and is scheduled to remain service until about 2032, and USS John C. Stennis (CVN-74), which entered service in 1995 and is scheduled to remain in service until the late 2040s. As shown in Table 1, both of these ships are examples of U.S. military ships that were named for persons who were living at the time the name was announced.

As shown in Table 4, in the 93rd Congress, provisions were proposed relating to the naming of CVN-70 for Representative Carl Vinson. As shown in Table 3, the 100th Congress passed an

35 CVN-68 was named for Fleet Admiral Chester Nimitz, a five-star admiral who commanded U.S. and allied forces in the Pacific in World War II. Nimitz died in 1966, the same year that Congress considered the FY1967 defense budget that funded the procurement of CVN-68.

36 See Acting Secretary of the Navy Public Affairs, “Navy Will Name a Future Ford Class Aircraft Carrier After WWII Hero Doris Miller,” Navy News Service, January 19, 2020, which states

On Dec. 7, 1941, Miller was collecting laundry on the battleship West Virginia (BB-48), when the attack from Japanese forces commenced. When the alarm for general quarters sounded he headed for his battle station, an anti-aircraft battery magazine, only to discover that torpedo damage had wrecked it. Miller was ordered to the ship’s bridge to aid the mortally wounded commanding officer, and subsequently manned a .50 caliber Browning anti-aircraft machine gun until he ran out of ammunition. Miller then helped move many other injured Sailors as the ship was ordered abandoned due to her own fires and flaming oil floating down from the destroyed [battleship] Arizona (BB-33). West Virginia lost 150 of its 1,500 person crew.


38 FF-1091 was transferred to Turkey as a hulk in 1999 and sunk as a target in a Turkish naval exercise in 2001.
amendment relating to the naming of an aircraft carrier for Senator John Stennis. The amendment was enacted as Section 8138 of the FY1988 Department of Defense (DOD) DOD Appropriations Act, which formed part of H.J.Res. 395/P.L. 100-202 of December 22, 1987. Section 8138 stated, “It is the sense of the Congress that the Secretary of Defense should name one of the new nuclear aircraft carriers appropriated in fiscal year 1988 [i.e., either CVN-74 or CVN-75] the U.S.S. JOHN C. STENNIS.” As shown in Table 1, on June 23, 1988 (i.e., about six months after the enactment of P.L. 100-202), President Reagan announced that CVN-74 would be named for Stennis, and on December 19, 1988, the Navy officially named the ship for Stennis.

Some observers have raised the issue of whether CVN-74 should be renamed on account of Senator Stennis’s positions on segregation and civil rights. A July 13, 2020, press report states that U.S. Navy officials have “discussed renaming two aircraft carriers named after Southern U.S. legislators who advocated racial segregation: the USS John C. Stennis and USS Carl Vinson.” Within the military, the Stennis has been nicknamed ‘Johnny Reb,’ a common nickname for Confederate soldiers.  

For some general background information regarding changes to the names of Navy ships, see the section entitled “Changes to Names of Navy Ships” later in this report.

Destroyers (DDGs)

The Navy is currently procuring Arleigh Burke (DDG-51) class destroyers. Destroyers traditionally have been named for famous U.S. naval leaders and distinguished heroes. The July 2012 Navy report to Congress discusses this tradition and states more specifically that destroyers are being named for deceased members of the Navy, Marine Corps, and Coast Guard, including Secretaries of the Navy. Exceptions since 2012 include the following:

- On May 7, 2012, the Navy announced that it was naming DDG-116 for a living person, Thomas Hudner.
- On May 23, 2013, the Navy announced that it was naming DDG-117 for a living person, Paul Ignatius, and that it was naming DDG-118 for the late Senator Daniel Inouye, who served in the U.S. Army during World War II.

39 The provision was added to H.J.Res. 395 by S.Amdt. 1354, which was proposed by Sen. Ted Stevens on December 12, 1987, and agreed to in the Senate by voice vote on the same date.


42 For more on the DDG-51 program, see CRS Report RL32109, Navy DDG-51 and DDG-1000 Destroyer Programs: Background and Issues for Congress, by Ronald O’Rourke.

43 Throughout this report, the term living person means a person who was living at the time the name was announced.

• On March 31 and April 5, 2016, it was reported that the Navy was naming DDG-120 for a living person, former Senator Carl Levin.45

• On July 28, 2016, the Navy announced that it was naming DDG-124 for a living person, Harvey C. Barnum Jr.

• On July 11, 2018, the Navy announced that it was expanding the name of the destroyer John. S. McCain (DDG-56) to include a living person, Senator John S. McCain III.46

• On May 6, 2019, the Navy announced that it was naming DDG-133 for a living person, former Senator Sam Nunn, who had served in the Coast Guard from 1959 to 1960, and in the Coast Guard Reserve from 1960 until 1968.47

• On January 11, 2023, the Navy announced that it was naming DDG-140 for a living person, Thomas G. Kelley.48

• On May 22, 2024, the Navy announced that it was naming DDG-143 for a living person, former Secretary of the Navy Richard J. Danzig, and DDG-144 for a

---


46 The Navy announced that it was expanding the name of the destroyer John. S. McCain (DDG-56), originally named for Admiral John S. “Slew” McCain (1884-1945) and his son, Admiral John S. “Jack” McCain Jr. (1911-1981), to also include Sen. John S. McCain III, the grandson of Admiral John S. McCain and the son of Admiral John S. McCain Jr. DDG-56 was procured in FY1989 and was commissioned into service on July 2, 1994. John S. McCain III served as a Member of the House of Representatives from 1983 to 1987, and as a Senator from 1987 to 2018. Among his committee chairmanships, he was the chairman of the Senate Armed Services Committee from January 3, 2015, until his death on August 25, 2018. He was the Republican Party candidate for President in 2008. A July 12, 2018, Navy notice stated the following:

Expanding the name of USS JOHN S. MCCAIN to include Senator McCain properly honors three generations of dedicated service to our Navy and nation. Admiral John S. McCain (1884-1945), served as a distinguished carrier task force commander of World War II. Admiral John S. McCain, Jr. (1911-1981), served as the former Commander-in-Chief, U.S. Pacific Command. Senator John S. McCain III, continued the legacy of service as a Naval Aviator during the Vietnam War. As a prisoner of war, McCain represented our nation with dignity and returned with honor.

(Richard V. Spencer, SeeNav notice 5030, July 12, 2018, “Name Added to Ship Currently in Fleet,” posted at “VIDEO: Sen. John McCain Added to Destroyer’s Namesake Along with Father, Grandfather,” USNI News, July 11, 2018.)


47 See Secretary of the Navy Public Affairs, “SECNAV Names New Destroyer In Honor of US Senator from Georgia,” Navy News Service, May 6, 2019. Nunn was a Senator from 1972 to 1997. During his time in the Senate, he was, among other things, the Chairman of the Senate Armed Services Committee from January 1987 to January 1995.

48 U.S. Navy, “SECNAV Names Future Arleigh Burke-class Destroyer after MoH Recipient Captain Thomas G. Kelley,” January 12, 2023, which states: “In 2020, former Secretary of the Navy Richard Spencer announced his intention to name a ship after Kelley but had yet to dedicate the name to an assigned hull number. Today, Del Toro assigns the name to DDG-140, which was appropriated in the fiscal year 2023 budget.” See also Heather Mongilio, “SECNAV Del Toro Names Future Destroyer After MoH Recipient Thomas Gunning Kelley,” USNI News, January 11, 2023; Konstantin Toropin, “Future Destroyer Will Honor Vietnam War Hero,” Military.com, January 11, 2023.
As of May 24, 2024, the Navy had announced names for all DDG-51 class destroyers procured through DDG-143 and DDG-144, the two DDG-51s procured in FY2024.

Frigates (FFGs)

Current Navy plans call for procuring a total of 20 Constellation (FFG-62) class frigates. On October 7, 2020, the Navy announced that the first ship in the class, FFG-62, which was procured in FY2020, would be named Constellation, in honor of one of the first six U.S. Navy ships authorized by Congress in 1794—the heavy frigates United States, Constellation, Constitution, Chesapeake, Congress, and President. Ships in this class are consequently now known as Constellation (FFG-62) class ships. FFG-62 is the fifth Navy ship to be named Constellation.

On December 2, 2020, in testimony to the Readiness and Management Support subcommittee of the Senate Armed Services Committee, then-Secretary of the Navy Kenneth Braithwaite announced that the second ship in the class, FFG-63, would be named Congress, in honor of another one of those first six ships. In his testimony, then-Secretary Braithwaite stated:

So I’d like to take this moment to announce that the next Constellation-class frigate will be named for one of those original six, a name selected by our first president, George Washington. The ship will be USS Congress to honor and recognize the work that you and your staff do every day to support our sailors, our marines and the people of the United States of America. On behalf of the Department of the Navy, our marines, our sailors, our civilian workforce and their families that serve at their side, thank you for what you do to enhance our readiness. I look forward to your questions.

Six previous U.S. naval ships have been named Congress, of which the frigate authorized by Congress in 1794 was the third. The sixth Congress was a motor launch that the Navy acquired and placed in service in 1918 and then sold in 1919.

On January 15, 2021, then-Secretary Braithwaite announced that the third ship in the class, FFG-64, would be named Chesapeake, in honor of another one of those first six ships.

On June 29, 2023, Secretary Del Toro announced in Paris that the fourth ship in the class, FFG-65, would be named Lafayette, in honor of Marquis de Lafayette and his service during the American Revolutionary War. A Navy press release about the announcement noted that Congress in 2002 posthumously made Lafayette an honorary U.S. citizen, and that three previous Navy

---

49 U.S. Navy, “SECNAV Del Toro Names Two Future Guided Missile Destroyers (DDG 143) and (DDG 144),” press release dated May 22, 2024.

50 For more on the FFG-62 program, see CRS Report R44972, Navy Constellation (FFG-62) Class Frigate Program: Background and Issues for Congress, by Ronald O’Rourke.

51 The previous class of U.S. Navy frigates, the Oliver Hazard Perry (FFG-7) class, ended with USS Ingraham (FFG-61).  


vessels—a sidewheel ironclad ram, a transport ship (AP-53), and a ballistic missile submarine (SSBN-616)—were named in honor of Lafayette.54

On May 23, 2024, Secretary Del Toro announced that the fifth ship in the class, FFG-66, would be named Hamilton, in honor of Alexander Hamilton. As Secretary of the Treasury, Hamilton in 1790 spurred the establishment of the U.S. Revenue Cutter Service, which subsequently became the U.S. Coast Guard. Ships previously named for Hamilton served in the Navy, the Coast Guard, and the Revenue Cutter Service.55

Although the Navy has not announced a naming rule for FFG-62 class ships, the five names announced to date suggest a possible naming rule relating to ships and people of the Revolutionary Era and the Early Republic.

**Littoral Combat Ships (LCSs)**

A total of 35 littoral combat ships (LCSs) were procured through FY2019.56 All 35 have been named. LCSs were at first named for U.S. mid-tier cities, small towns, and other U.S. communities.57 The naming rule was later adjusted to regionally important U.S. cities and communities.

An exception occurred on February 10, 2012, when the Navy announced that it was naming LCS-10 for former Representative Gabrielle Giffords.58 Another exception occurred on February 23, 2018, when President Trump, in a press conference with Australian Prime Minister Malcolm Turnbull, announced that an LCS would be named Canberra, in honor of HMAS Canberra (D33), an Australian cruiser named for the capital city of Australia that fought alongside U.S. Navy forces in World War II and was scuttled after being damaged by Japanese attack in the Battle of Savo Island on August 9, 1942.59 LCS-30 was named Canberra. A previous U.S. Navy ship, the gun cruiser Canberra (CA-70), which served from 1943 to 1947 and again from 1956 to 1970, was similarly named in honor of HMAS Canberra. There is also a current HMAS Canberra (L02), an amphibious assault ship (i.e., helicopter carrier) that entered service in 2014 and now serves as the flagship of the Australian navy.60 The situation of LCS-30 and L02 sharing the same name will presumably not violate 10 U.S.C. §8662(a)—which states that “not more than one vessel of the Navy may have the same name”—because 10 U.S.C. §8662 is a statute governing the naming of U.S. Navy ships and L02 is not a U.S. Navy ship.


56 For more on the LCS program, see CRS Report RL33741, Navy Littoral Combat Ship (LCS) Program: Background and Issues for Congress, by Ronald O’Rourke.

57 The Navy named LCS-1 and LCS-2 Freedom and Independence, respectively, after multiple U.S. cities with these names.

58 For the Navy’s discussion of this naming choice, see Department of the Navy, A Report on Policies and Practices of the U.S. Navy for Naming the Vessels of the Navy, undated but transmitted to Congress with cover letters dated July 13, 2012, pp. 33-34.


60 In between D33 and L02, there was also HMAS Canberra (FFG 02), a frigate that served in Australia’s navy from 1981 to 2005.
Amphibious Assault Ships (LHAs)

Amphibious assault ships (LHAs), which look like medium-sized aircraft carriers, are being named for U.S. Marine Corps battles, early U.S. Navy sailing ships, or aircraft carriers from World War II. On June 27, 2008, the Navy announced that the first LHA-6 class amphibious assault ship, LHA-6, would be named America, a name previously used for an aircraft carrier (CV-66) that served in the Navy from 1965 to 1996. On May 4, 2012, the Navy announced that LHA-7, the second ship in the class, would be named Tripoli, the location of famous Marine battles in the First Barbary War. The Navy reaffirmed this name selection with a more formal announcement on May 30, 2014. On November 9, 2016, the Navy announced that LHA-8, the third ship in the class, would be named Bougainville, the location of a famous World War II campaign in the Pacific. On December 13, 2022, the Navy announced that LHA-9, the fourth ship in the class, LHA-9, would be named Fallujah to commemorate the first and second battles of Fallujah, two U.S.-led offensives during the Iraq War. On May 2, 2024, the Navy announced that LHA-10, the fifth ship in the class, would be named Helmand Province to commemorate multiple U.S. Marine Corps operations that took place in Afghanistan’s Helmand Province as part of Operation Enduring Freedom (OEF). Under Navy plans, LHA-10 is scheduled for procurement in FY2027, a budget that Congress will review and markup in 2026.

Amphibious Ships (LPDs)

San Antonio (LPD-17) class amphibious ships are being named for major U.S. cities and communities (with major being defined as being one of the top three population centers in a state), and the cities and communities that were attacked on September 11, 2001. An exception occurred on April 23, 2010, when the Navy announced that it was naming LPD-26, the 10th ship in the class, for the late Representative John P. Murtha. Another exception occurred on May 2, 2018, when the Navy announced that it was naming LPD-29, the 13th ship in the class, for Navy Captain Richard M. McCool Jr., who received the Medal of Honor for his actions in World War II and later served in the Korean and Vietnam wars.

On October 10, 2019, the Navy announced that LPD-30 will be named Harrisburg, for the city in Pennsylvania. LPD-30 is to be the first of a new version, or flight, of the LPD-17 class design called the LPD-17 Flight II design. On January 15, 2021, the Navy announced that LPD-31 would be named Pittsburgh, making it the second LPD-17 Flight II class ship in a row named for a city in Pennsylvania. On October 12, 2023, the Navy announced that LPD-32 would be named Philadelphia, making it the third LPD-17 Flight II ship in a row named for a city in Pennsylvania.

---

61 The Navy states that the name given to the amphibious assault ship LHA-9 “follows the tradition of naming amphibious assault ships after U.S. Marine Corps battles, early U.S. sailing ships, or legacy names of earlier carriers from World War II.” (U.S. Navy, “SECNAV Names Future America-class Amphibious Assault Ship Fallujah,” December 13, 2022.) For more on the LHA program, see CRS Report R43543, Navy LPD-17 Flight II and LHA Amphibious Ship Programs: Background and Issues for Congress, by Ronald O'Rourke.


63 For more on the LPD-17 Flight II program, see CRS Report R43543, Navy LPD-17 Flight II and LHA Amphibious Ship Programs: Background and Issues for Congress, by Ronald O'Rourke.
Oilers (TAOs)

On January 6, 2016, then-Secretary of the Navy Ray Mabus announced that the Navy’s new oilers would be named for “people who fought for civil rights and human rights,” and that the first ship in the class, TAO-205, which was procured in FY2016, would be named for Representative John Lewis. The ships in this class consequently are now referred to as John Lewis (TAO-205) class ships. The Navy wants to procure a total of 20 John Lewis-class ships. On July 28, 2016, it was reported that the Navy would name the second through sixth ships in the class (TAOs 206-210) for Harvey Milk, Earl Warren, Robert F. Kennedy, Lucy Stone, and Sojourner Truth, respectively.

Dry Cargo and Ammunition Ships (TAKEs)

The Navy’s 14 Lewis and Clark (TAKE-1) class cargo and ammunition ships were named for famous American explorers, trailblazers, and pioneers. The Navy announced on October 9, 2009, that the 13th ship in the class was being named for the civil rights activist Medgar Evers. The Navy announced on May 18, 2011, that the 14th ship in the class would be named for civil rights activist Cesar Chavez.

Expeditory Fast Transports (EPFs)

Expeditory fast transports (EPFs), which until May 2011 were being procured by the Army as well as by the Navy, were at first named for American traits and values. In December 2009, the naming rule for EPFs was changed to small U.S. cities. At some point between December 2010 and October 2011, it was adjusted to small U.S. cities and counties. As of May 24, 2024, the Navy had announced names for all EPFs through EPF-15, which was procured in FY2021, and had not announced a name for EPF-16, which was procured in FY2022.

Expeditory Medical Ships (EMSs)

The Navy is acquiring a new class of Expeditory Medical Ships (EMSs) that are medical-care variants of the EPF design discussed above. The ships are being named for U.S. military
hospitals. On May 15, 2023, the Navy announced that the first such ship, EMS-1, which was procured in FY2022, will be named *Bethesda*, “to honor and immortalize the history and community of healthcare professionals that make up Naval Support Activity Bethesda, who have saved and rehabilitated the lives of service members, veterans, civilians, their families, and even Presidents of the United States.” Ships in the class will consequently be referred to as Bethesda-class ships.

On October 27, 2023, the Navy announced that EMS-2, which was procured in FY2023, will be named *Balboa*, after the informal name for Naval Medical Center San Diego, to honor “the legacy and commitment of Navy doctors, nurses, corpsmen, and staff of Balboa Naval Hospital in caring for the needs of U.S. Service Members.” As of May 24, 2024, the Navy had not announced a name for EMS-3, which was also procured in FY2023.

**Expeditionary Transport Docks (ESDs) and Expeditionary Sea Bases (ESBs)**

The Navy’s two expeditionary transport docks (ESDs 1 and 2) and its expeditionary sea bases (ESB 3 and higher) are being named for famous names or places of historical significance to U.S. Marines. On November 10, 2020, the Navy announced that ESB-6, which was procured in FY2018, would be named for Marine Corps Vietnam veteran and Medal of Honor recipient Sergeant Major John L. Canley. On January 15, 2021, the Navy announced that ESB-7, which was procured in FY2019, would be named for Marine Corps veteran and Medal of Honor recipient Private First Class Robert E. Simanek. On July 27, 2023, the Navy announced that ESB-8, which was procured in FY2022, would be named for Marine Corps Korean War veteran and Medal of Honor recipient Hector A. Cafferata Jr.

**Towing, Salvage, and Rescue Ships (TATSs)**

On March 12, 2019, the Navy announced that that TATS-6, the first ship in a new class of towing, salvage, and rescue ships (TATSs), would be named *Navajo*, and that ships in this class will be named for prominent Native Americans or Native American tribes. As of May 24, 2024, the Navy had announced names for all TATSs through TATS-13, which was procured in FY2022, and had not announced names for TATS-14, which was also procured in FY2022, or TATS-15, which was procured in FY2023.

---


70 U.S. Navy, “SECNAV Names Navy’s First-in-Class Expeditionary Medical Ship after National Naval Medical Center Bethesda,” May 15, 2023. The Navy’s naming announcement was also reported to have occurred on May 12 (rather than May 15), 2023. See, for example, Mike Schuler, “U.S. Navy Names Next-Generation Hospital Ship,” *gCaptain*, May 12, 2023. See also Naval News staff, “SECNAV Names US Navy’s First-In-Class Expeditionary Medical Ship,” *Naval News*, May 13, 2023. On January 8, 2024, a naming ceremony for the ship was held at Walter Reed National Military Medical Center’s National Intrepid Center of Excellence (NICOE). (See U.S. Navy, SECNAV Del Toro Names Future Medical Ship USNS Bethesda (EMS 1), Honors Medical Legacy, press release dated January 8, 2024.)

Aspects of Navy Ship Names

Two State Names Not Currently Being Used, Particularly Kansas

As noted earlier in the section on evolution over time in Navy ship-naming rules, state names were once given to battleships, then later to nuclear-powered cruisers and ballistic missile submarines, and most recently to (in most cases) Virginia-class attack submarines. As noted earlier in the section on names for attack submarines, a total of 48 in-service, under-construction, or planned Navy ships (47 of them submarines) are currently named for states.

The two states whose names are not currently being used for active Navy ships are Kansas and South Carolina. For some time, Kansas has been the state for which, by far, the most time has passed since a ship named for the state has been in commissioned service with the Navy as a combat asset, and for which no ship by that name is currently under construction. As of May 24, 2024, it has been more than 102 years since the decommissioning on December 16, 1921, of the battleship Kansas (BB-21), the most recent ship named for the state of Kansas that was in commissioned service with the Navy as a combat asset.

The most recent ship named for South Carolina—the nuclear-powered cruiser South Carolina (CGN-37)—was decommissioned on July 30, 1999.

On December 23, 2019, the Navy announced that SSN-802, and SSN-803, the two Virginia-class attack submarines procured in FY2019, would be named for the states of Oklahoma and Arizona, respectively. Prior to this naming announcement, Arizona and Oklahoma were the two states after Kansas for which the most time had passed since a Navy ship bearing the state’s name had been in commissioned service. The previous ships named for these two states were battleships sunk in the Japanese attack on Pearl Harbor on December 7, 1941—the battleship Arizona (BB-39), which was decommissioned on December 29, 1941, following its sinking in the attack, and the battleship Oklahoma (BB-37), which was raised and surveyed after the attack, found to be too uneconomical to repair, and decommissioned in 1944.

While there is no rule requiring the Navy, in selecting state names for ships, to choose states for which the most time has passed since a ship named for the state has been in commissioned service with the Navy as a combat asset, advocates of naming a ship for a certain state may choose to point out, among other things, the length of time that has transpired since a ship named for the state has been in commissioned service with the Navy as a combat asset.

In its announcement of April 13, 2012, that the Navy was naming the Virginia-class attack submarines SSNs 786 through 790 for Illinois, Washington, Colorado, Indiana, and South Dakota, respectively, DOD stated that “none of the five states has had a ship named for it for more than 49 years. The most recent to serve was the battleship Indiana, which was decommissioned in

---

72 10 U.S.C. 8662(b) states: “Each battleship shall be named for a State. However, if the names of all the States are in use, a battleship may be named for a city, place, or person.” The Navy has not procured any new battleships (i.e., surface combatants larger than cruisers) since World War II. 10 U.S.C. 8662(b) does not prohibit the Navy from giving state names to ships other than battleships.

73 The Littoral Combat Ship Kansas City (LCS-22), named for the adjacent cities of Kansas City, MO, and Kansas City, KS, was procured in FY2015 and was commissioned into service on June 20, 2020. Its name was announced in July 2015 by then-Secretary of the Navy Ray Mabus.


75 The Los Angeles (SSN-688) class attack submarine Oklahoma City (SSN-723) entered service in 1988 and will reach the end of its 33-year expected service life in 2021.
The July 2012 Navy report to Congress states the following: “Before deciding on which names to select [for the five submarines], [then-]Secretary [of the Navy Ray] Mabus asked for a list of State names that had been absent the longest from the US Naval Register.” In its announcement of November 19, 2012, that the Navy was naming the Virginia-class attack submarine SSN-791 for Delaware, DOD quoted then-Secretary Mabus as saying, “It has been too long since there has been a USS Delaware in the fleet.”

A Navy News Service article about the Navy’s September 18, 2014, announcement that the Virginia-class attack submarine SSN-792 was being named for Vermont stated that “[t]his is the first ship named for Vermont since 1920[,] when the second USS Vermont was decommissioned.” A Navy News Service article about the Navy’s October 10, 2014, announcement that the Virginia-class attack submarine SSN-793 was being named for Oregon stated that the previous USS Oregon “was a battleship best known for its roles in the Spanish American War when it helped destroy Admiral Cervera’s fleet and in the Philippine-American War; it performed blockade duty in Manila Bay and off Lingayen Gulf, served as a station ship, and aided in the capture of Vigan.”

The Navy’s naming announcements for Virginia-class submarines have reduced the group of states for which several decades had passed since a ship named for the state had been in commissioned service with the Navy as a combat asset, and for which no ship by that name is currently under construction. This group used to include Illinois, Delaware, Vermont, Oregon, Montana, Oklahoma, and Arizona, but Virginia-class attack submarines have now been named for these states. (See the Virginia-class attack submarine naming announcements of April 13, 2012; November 19, 2012; September 18, 2014; October 10, 2014; September 2, 2015, and December 23, 2019, respectively.)

As discussed earlier in the section on rules for naming attack submarines, over the next several years, the Navy can manage the situation of having not more than 50 states for which ships can be named by amending the naming rule for the Virginia class, by maintaining the state naming rule but making additional exceptions to the rule, and/or by giving Virginia-class boats the same state

---

78 DOD News Release No. 914-12, “Secretary of the Navy Ray Mabus Names the Next Virginia-Class Submarine USS Delaware with Dr. Jill Biden as the Sponsor,” November 19, 2012.
81 “Secretary of the Navy Ray Mabus Names Virginia-Class Submarine,” Navy News Service, January 19, 2016. BB-31 was decommissioned on September 5, 1944, and then struck from the navy record on November 13, 1944.
names as the earliest-retiring Ohio-class boats.82 (Ohio-class boats, however, are currently scheduled to be retired in FY2026 and subsequent years at a rate of generally one boat per year.)

Ships Named for Living Persons

The Navy occasionally names ships for living persons, meaning (throughout this CRS report) persons who were living at the time the name was announced. Table 1 shows U.S. military ships named for living persons since the naming of CVN-70 for Carl Vinson in 1974. As shown in the table, with one exception (LCS-10, which was named for Gabrielle Giffords), the persons in question were at least 73 years old at the time the name was announced. Some of the ships were named for current or former Members of Congress.

The Navy stated in February 2012 that

[t]he Navy named several ships for living people (ex. George Washington, Ben Franklin, etc.) in the early years of our Republic. The Naval History and Heritage Command (NHHC) believes that the last ship to be named by the Navy in honor of a living person prior to [the aircraft carrier] CARL VINSON (CVN-70) was the brig JEFFERSON (launched in April 1814). Between 1814 and November 18, 1973, when President Nixon announced the naming of CARL VINSON,83 NHHC does not believe that any ships had been named for a living person by the Navy as NHHC does not have records that would indicate such.84

---

82 10 U.S.C. 8662(a) states: “Not more than one vessel of the Navy may have the same name.” Interpreting the phrase “vessel of the Navy” to mean a ship that has been delivered to the Navy or commissioned into service with the Navy would permit the Navy to name Virginia-class boats under construction for states whose names are assigned to Ohio-class boats that are to be decommissioned before the Virginia-class boats in question are to be delivered or commissioned into service. Interpreting “vessel of the Navy” to refer additionally to ships that are under construction for the Navy could require the Navy to defer the official act of naming one or more Virginia-class boats that are under construction until Ohio-class boats with the same state names have been decommissioned.

83 Although President Nixon announced on November 18, 1973, that CVN-70 would be named for Carl Vinson, as shown in Table 1, the name apparently was officially given to the ship on January 18, 1974.

84 Navy information paper dated February 28, 2012, provided to CRS by Navy Office of Legislative Affairs, March 1, 2012.
The July 2012 Navy report to Congress, noting a case from 1900 that was not included in the above passage, states that...
the practice of naming ships in honor of deserving Americans or naval leaders while they are still alive can be traced all the way back to the Revolutionary War. At the time, with little established history or tradition, the young Continental Navy looked to honor those who were fighting so hard to earn America’s freedom. Consequently, George Washington had no less than five ships named for him before his death; John Adams and James Madison, three apiece; John Hancock, two; and Benjamin Franklin, one.

The practice of naming ships after living persons was relatively commonplace up through 1814, when a US Navy brig was named in honor of Thomas Jefferson. However, after the War of 1812, with the US Navy older and more established, and with the list of famous Americans and notable naval heroes growing ever longer, the practice of naming ships after living persons fell into disuse. Indeed, the only exception over the next 150 years came in 1900, when the Navy purchased its first submarine from its still living inventor, John Philip Holland, and Secretary of the Navy John D. Long named her USS Holland (SS 1) in his honor....

[In the early 1970s], however, Department of the Navy leaders were considering the name for CVN 70. Secretary of the Navy John Warner knew the 93rd Congress had introduced no less than three bills or amendments (none enacted) urging that CVN 70 be named for in honor of Carl Vinson, who served in the House for 50 years and was known as the “Father of the Two-Ocean Navy.” Although Secretary Warner felt Congressman Vinson was more than worthy of a ship name, the former Congressman was still alive. Naming a ship for this giant of naval affairs would therefore violate a 160-year old tradition. After considering the pros and cons of doing so, Secretary Warner asked President Richard Nixon’s approval to name CVN 70 for the 90-year old statesman. President Nixon readily agreed. Indeed, he personally announced the decision on January 18, 1974....

In hindsight, rather than this decision being a rare exception, it signaled a return to the Continental Navy tradition of occasionally honoring famous living persons with a ship name. Since then, and before the appointment of current Secretary [now then-Secretary] of the Navy Ray Mabus, Secretaries of the Navy have occasionally chosen to follow this new, “old tradition,” naming ships in honor of still living former Presidents Jimmy Carter, Ronald Reagan, George H.W. Bush, and Gerald R. Ford; Secretary of the Navy Paul Nitze; Navy Admirals Hyman G. Rickover, Arleigh Burke, and Wayne E. Meyer; Senators John C. Stennis and John Warner; and famous entertainer Bob Hope. Moreover, it is important to note that three of these well-known Americans—Gerald R. Ford, John C. Stennis, and Bob Hope—were so honored after Congress enacted provisions in Public Laws urging the Navy to do so. By its own actions, then, Congress has acknowledged the practice of occasionally naming ships for living persons, if not outright approved of it.

In other words, while naming ships after living persons remains a relatively rare occurrence—about three per decade since 1970—it is now an accepted but sparingly used practice for Pragmatic Secretaries [of the Navy] of both parties. For them, occasionally honoring an especially deserving member of Congress, US naval leader, or famous American with a ship name so that they might end their days on earth knowing that their life’s work is both recognized and honored by America’s Navy-Marine Corps Team, and that their spirit will accompany and inspire the Team in battle, is sometimes exactly the right thing to do.\(^{85}\)

Ships Named for the Confederacy or Confederate Officers

Section 1749 of FY2020 NDAA

Section 1749 of the FY2020 National Defense Authorization Act (NDAA) (S. 1790/P.L. 116-92 of December 20, 2019) prohibited the Secretary of Defense, in naming a new ship (or other asset) or renaming an existing ship (or other asset), from giving the asset a name that refers to, or includes a term referring to, the Confederate States of America, including any name referring to a person who served or held leadership within the Confederacy, or a Confederate battlefield victory. The provision also stated that “[n]othing in this section may be construed as requiring a Secretary concerned to initiate a review of previously named assets.”

Section 370 of FY2021 NDAA, Creating Naming Commission

Section 370 of the FY2021 National Defense Authorization Act (H.R. 6395/P.L. 116-283 of January 1, 2021) directed the Secretary of Defense to “establish a commission relating to assigning, modifying, or removing of names, symbols, displays, monuments, and paraphernalia to assets of the Department of Defense that commemorate the Confederate States of America or any person who served voluntarily with the Confederate States of America.” The provision also stated that “not later than three years after the date of the enactment of this Act, the Secretary of Defense shall implement the plan submitted by the commission” and “remove all names, symbols, displays, monuments, and paraphernalia that honor or commemorate the Confederate States of America (commonly referred to as the ‘Confederacy’) or any person who served voluntarily with the Confederate States of America from all assets of the Department of Defense.” The provision stated (emphasis added) that the term assets “includes any base, installation, street, building, facility, aircraft, ship, plane, weapon, equipment, or any other property owned or controlled by the Department of Defense.”

The commission created by Section 370 is commonly referred to as the Naming Commission. (Its formal name is the Commission on the Naming of Items of the Department of Defense that Commemorate the Confederate States of America or Any Person Who Served Voluntarily with the Confederate States of America.)

Navy Ships Included in Naming Commission’s March 2022 List of DOD Assets Being Reviewed

On March 31, 2022, the Naming Commission updated the list of DOD assets that it was then reviewing. Table 2 shows the four Navy ships included in the list as of March 31, 2022.

A March 31, 2022, blog post stated that

one ship that is not on the [Naming Commission’s] list, and therefore is not in the federal Naming Commission’s crosshairs, is the USS Antietam.

Retired Adm. Michelle Howard, who chairs the Naming Commission established by Congress in 2021, said last year that its members were still considering whether to include the USS Antietam. That debate now seems to have concluded with a finding that a new name isn’t necessary.

The ship was named after the Battle of Antietam in 1862, during the Civil War. Confederate forces tried to push into Union territory but were repelled – most see the fight as a Union victory, although casualties were high on both sides.
“It depends on whether or not you see Antietam as a Union victory,” Howard said at the time. “So that needs more exploration behind what the ship was named.”

Table 2. Navy Ships Included in Naming Commission’s DOD Inventory

<table>
<thead>
<tr>
<th>Ship</th>
<th>Comment Shown in Naming Commission’s List</th>
</tr>
</thead>
<tbody>
<tr>
<td>USS Chancellorsville (CG-62)</td>
<td>“The ship is named after a Civil War battle in western Virginia that was a decisive victory for Robert E. Lee and the Confederacy (which also cost the list of Stonewall Jackson, CSA). Ship will be decommissioned in 2026.”</td>
</tr>
<tr>
<td>USNS Maury (TAGS-66)</td>
<td>“Confirmed; named after Matthew Maury, former U.S. Navy officer who founded the science of oceanography and meteorology before the Civil War. The ship is 1 of 7 Pathfinder-class survey ships; 6 named after U.S. scientists.”</td>
</tr>
<tr>
<td>USS Shiloh (CG-67)</td>
<td>“Official crest of Shiloh, named after the bloodiest battle on the continent at the time and Grant’s first major victory, features crossed and fueled U.S. and Confederate battle flags. Ship will be decommissioned in 2024.</td>
</tr>
<tr>
<td>USS VeIla Gulf (CG-72)</td>
<td>“The crest of the ship, named after a battle in the Solomon Islands i August 1943, contains the motto ‘Move Swiftly, Strike Vigorously,’ which as its website notes, is from a Stonewall Jackson maxim. Ship will be decommissioned in 2022.”</td>
</tr>
</tbody>
</table>

Source: “DoD Inventory,” The Naming Commission, last updated March 31, 2022, accessed March 31, 2022, at https://www.thenamingcommission.gov/inventory. The website states at the top of the list that “the following assets were identified for review to determine: (1) whether their names commemorate the Confederacy, and (2) if a recommendation is warranted for renaming or removal. This list is subject to change as we continue our work with the Department of Defense to identify all such assets across the service branches and the department. Inclusion on this list means only that the asset is subject to review by the Commission; renaming and removal recommendations will be included in our final report to Congress no later than Oct. 1, 2022.”

Naming Commission’s September 2022 Recommendation that USS Chancellorsville (CG-62) and USNS Maury (TAGS-66) Be Renamed

On September 13, 2022, it was reported that the Naming Commission would recommend in its final report that the cruiser USS Chancellorsville (CG-62) and the oceanographic survey ship USNS Maury (TAGS-66) be renamed, and that new names for the ships be selected by the Secretary of the Navy.

The commission divided its final report into three parts. Part III, which addressed various DOD assets, including Navy ships, was submitted to Congress on September 19, 2022. Regarding Department of the Navy assets, Part III of the report states

As part of the effort to determine the scope of Confederacy-affiliated assets across the Department of Defense, the Commission received briefings from its four Service branches in April 2021 and those services submitted their Confederacy-affiliated assets.

Of particular note, the U.S. Navy identified the USS Chancellorsville (CG-62) and USNS Maury (T-AGS-66). The USS Chancellorsville is named after a Civil War battle that was a victory for the Confederacy. The USNS Maury is named after Matthew Fontaine Maury, the “Father of Modern Oceanography,” who resigned from the U.S. Navy to sail for the Confederacy.

86 AUSN Staff, “USS Antietam Spared from Effort to Ditch Confederate Names,” Association of the United States Navy (AUSN), March 31, 2022.
The Commission recommends the Secretary of Defense authorize the Secretary of the Navy to rename all Department of Navy assets that commemorate the Confederacy or individuals who voluntarily served with the Confederacy. This includes all assets identified on the Defense inventory list to include buildings, streets, ships and their associated digital footprints (see Appendix C).88

The above-mentioned Appendix C of Part III of the commission’s final report lists Confederacy-affiliated assets within various parts of DOD. The list includes two Navy vessels—USS Chancellorsville (CG-62), which the report states is “is named after Civil War battle that was a victory for the Confederacy,” and USNS Maury (TAGS-66), which the report states is “named after Matthew Maury, who resigned from the U.S. Navy to sail for the Confederacy.”89

A September 13, 2022, press report stated that the commission did not offer recommendations for new names [for CG-62 and TAGS-66] and the new designations are up to Navy Secretary Carlos Del Toro, commission member and retired Army Brig. Gen. Ty Seidule, the vice chair of the commission, told reporters on Tuesday [September 13].

Under U.S. law the SECNAV names ships, whereas the Naming Commission decided the new names for bases. The Naming Commission decided early on that it would only offer new names for the Army bases, Seidule said.

There have been early discussions on potential new names, but there has been no final determination as to what the names would be or when the service would rename the ships, Navy spokesman Capt. J.D. Dorsey told USNI News on Tuesday.

“The secretary Del Toro appreciates the naming commission’s diligent work on this effort,” Dorsey said....

Chancellorsville, a Japan-based cruiser, commissioned in 1989 was named for an 1863 Confederate victory, while the survey ship was named for Matthew Fontaine Maury, who joined the Confederacy after a long career with the U.S. Navy in which he laid much of the modern foundation for meteorology and navigation.

At the suggestion of the Navy, the Naming Commission looked at what was said during Chancellorsville’s commissioning ceremony, the ship’s heraldic background and what used to be in the [ship’s] wardroom [i.e., officers’ mess compartment], Seidule said.

“We looked at the entire context and felt as though that this commemorated the Confederacy,” he said.

While not named for a Confederate, the Virginia battle was an overwhelming victory for the Army of Northern Virginia led by Robert E. Lee and Thomas “Stonewall” Jackson. Much of the heraldry aboard and the ship’s crest celebrates that fact.

“The predominant gray refers to General Robert E. Lee’s spectacular military strategies and his dominance in this battle. Lee’s victory came at heavy cost, however, because General Thomas J. ‘Stonewall’ Jackson was mortally wounded. The inverted wreath commemorates General Jackson’s death,” read the description of the crest before it was removed from the ship’s web page.

The ship’s motto, “Press on,” is what Jackson allegedly said in pursuit of a rout of Union troops.

Navy officials in the lead-up to the 1989 commissioning celebrated Lee and Jackson’s success....

Up until 2016, the ship’s wardroom featured a painting of Lee and Jackson that has since been removed....

In considering Maury’s name, the commission looked at the namesake. Although Maury is sometimes considered the father of oceanography, he fought for and believed in the ideals of the Confederacy, making his name inappropriate for a ship, Seidule said.

The commission also considered renaming USS Antietam (CG-54), which was a Union strategic victory but resulted in massive casualties. The commission said it did not warrant renaming because it was a U.S. victory and led to the Emancipation Proclamation.90

Another September 13, 2022, press report stated that CG-62 and TAGS-66 should be renamed per Navy tradition, according to the commission, with new names coming at the discretion of Navy Secretary Carlos Del Toro.

“The secretary of the Navy has almost always … been responsible for the naming of U.S. Navy ships, and we thought it was appropriate in this case as well,” retired Army Brig. Gen. Ty Seidule, the commission’s vice chair, told reporters Tuesday [September 13].

The decision on the Navy ships was made early, Seidule said, in order to free up their limited time and budget to spend traveling around to Army posts to get input from soldiers, families and the local community about how to rename them.91

October 2022 Secretary of Defense Memorandum on Implementing Naming Commission’s Recommendations

On October 6, 2022, Secretary of Defense Lloyd J. Austin III issued a memorandum on implementing the Naming Commission’s recommendations that states in part

I concur with all of the Naming Commission’s recommendations, including the renaming plan....

I fully support the efforts and recommendations of the Naming Commission on this important matter, and I am committed to implementing all of the Commission’s recommendations as soon as possible, subject to the expiration of the 90-day waiting period mandated by section 370(g), and no later than January 1, 2024. To that end, I direct the relevant DoD and Office of the Secretary of Defense (OSD) Component heads to begin planning for implementation of the Commission’s recommendations immediately.

Although the Department will not implement the renaming plan prior to the expiration of the 90-day waiting period on December 18, 2022, several of the Naming Commission’s recommendations—including those related to changes to the Department’s memorialization and naming processes—are not subject to the Congressional waiting period. I therefore direct the relevant DoD and OSD Component heads to begin to implement those recommendations immediately. The Under Secretary of Defense for Acquisition and Sustainment (USD(A&S)) will provide additional guidance for the implementation of those recommendations.

In addition, I have established a Naming Commission Implementation Working Group (the Working Group) led by the USD(A&S) to oversee the full implementation of the


Commission’s recommendations. In support of the Working Group, each relevant DoD and OSD Component head will review the Commission’s report and develop a plan of action and milestones (POAM) for implementation of all of the Naming Commission’s recommendations.

Each DoD and OSD Component head shall submit its POAM to the Working Group no later than November 18, 2022. The USD(A&S) shall issue a planning memorandum providing pre-implementation instructions to relevant DoD and OSD Component heads no later than October 13, 2022.92

*February 27, 2023, Navy Announcement of Renaming of USS Chancellorsville (CG-62) as USS Robert Smalls*

On February 27, 2023, Secretary Del Toro announced that the cruiser USS *Chancellorsville* (CG-62) would be renamed the USS *Robert Smalls*. The Navy’s announcement stated that

> [t]his renaming honors Robert Smalls, a skilled sailor and statesman born into slavery in South Carolina.

The decision arrived after a congressionally mandated Naming Commission outlined several military assets across all branches of service that required renaming due to confederate ties. In September 2022, Secretary of Defense Lloyd Austin accepted all recommendations from the naming commission and gave each service until the end of 2023 to rename their assets.

“I am proud to rename CG 62 after Robert Smalls. He was an extraordinary American and I had the pleasure of learning more about him last year when I visited his home in South Carolina,” said Del Toro. “The renaming of these assets is not about rewriting history, but to remove the focus on the parts of our history that don’t align with the tenets of this country, and instead allows us to highlight the events and people in history who may have been overlooked. Robert Smalls is a man who deserves a namesake ship and with this renaming, his story will continue to be retold and highlighted.”

Robert Smalls (1839-1915) was born into slavery in South Carolina. He became a skilled sailor and was an expert navigator of southern coasts. Smalls was conscripted in 1862 to serve as pilot of the Confederate steamer Planter at Charleston. On 13 May 1862, he executed a daring escape out of the heavily fortified Charleston harbor with his family, other enslaved people, and valuable military cargo onboard, and successfully surrendered Planter to the U.S. Navy. Smalls continued as pilot of the ship, but also piloted ironclad *Keokuk* and other vessels. He ultimately became captain of Planter. An ardent advocate for African Americans, Smalls led one of the first boycotts of segregated public transportation in 1864. This movement led to the city of Philadelphia integrating streetcars in 1867. After the Civil War, Smalls was appointed a brigadier general of the South Carolina militia, and from 1868 to 1874 he served in the South Carolina legislature. In 1874, he was elected to the U.S. House of Representatives and served for five terms, advocating for greater integration. After his time in Congress, Smalls was twice appointed collector of the Port of Beaufort, South Carolina. He died at Beaufort in 1915.

The logistical aspects associated with renaming the ship will begin henceforth and will continue until completion with minimal impact on operations and the crew. CG-62 was commissioned in 1989 and named USS Chancellorsville (CG 62) to honor the Battle of

Chancellorsville, a Confederate victory during the Civil War. CG-62 is currently assigned to Carrier Strike Group Five and is forward-deployed to Yokosuka, Japan. 

March 8, 2023, Navy Announcement of Renaming of USNS Maury (TAGS-66) as USNS Marie Tharp

On March 8, 2023, Secretary Del Toro announced that the oceanographic survey ship USNS Maury (TAGS-66) has been renamed the USS Marie Tharp. The Navy’s announcement stated that

[This renaming honors Marie Tharp, a pioneering geologist and oceanographic cartographer who created the first scientific maps of the Atlantic Ocean floor and shaped our understanding of plate tectonics and continental drift."

The decision arrived after a congressionally mandated Naming Commission outlined several military assets across all branches of service that required renaming due to confederate ties. In September 2022, Secretary of Defense Lloyd Austin accepted all recommendations from the naming commission and gave each service until the end of 2023 to rename their assets.

“I’m pleased to announce the former USNS Maury will be renamed in honor of pioneering geologist and oceanographic cartographer, Marie Tharp. Her dedication to research brought life to the unknown ocean world and proved important information about the earth, all while being a woman in a male-dominated industry,” said Del Toro. “As the history of our great Nation evolves, we must put forth the effort to recognize figures who positively influenced our society. This renaming honors just one of the many historic women who have made a significant impact on not only our Navy, but our Nation.”

Tharp was born in 1920 and graduated from the Ohio University in 1943. Due to WWII, more women were recruited into a variety of professions, prompting the University of Michigan to open their geology program to women, resulting in Tharp completing her master’s degree in 1944. After working in her field for a few years, Tharp became one of the first women to work at the Lamont Geological Observatory. During this time she met Bruce C. Heezen (namesake of T-AGS 64) and worked together using photographic data to locate downed military aircraft from WWII. Between 1946 and 1952, Woods Hole Oceanographic Institute’s research vessel, Atlantis, used sonar to obtain depth measurements of the North Atlantic Ocean, which Tharp, in collaboration with her colleague, Heezen, used to create highly detailed seafloor profiles and maps. While examining these profiles, Tharp noticed a cleft in the ocean floor that she deduced to be a rift valley that ran along the ridge crest and continued along the length of its axis, evidence of continental drift. At the time, the consensus of the U.S. scientific community held continental drift to be impossible, but later examination bore out Tharp’s hypothesis. Her work thus proved instrumental to the development of Plate Tectonic Theory, a revolutionary idea in the field of geology at the time. Owing to this and other innovative mapping efforts (some which the Navy funded), the National Geographic Society awarded Tharp its highest honor, the Hubbard Medal, placing her among the ranks of other pioneering researchers and explorers such as Sir Ernest Shackleton, Charles Lindbergh, and Rear Admiral Richard E. Byrd.

The logistical aspects associated with renaming the ship will begin henceforth and will continue until completion with minimal impact on operations and the crew.

T-AGS 66 was accepted in 2016 and named USNS Maury (T-AGS 66) after Commander Matthew Fontaine Maury, the “Father of Modern Oceanography” who resigned from his Navy career to accept a command in the Confederate States Navy. The former USNS Maury was the only US Navy Vessel named after a Confederate military officer. T-AGS 66 is currently assigned to Military Sealift Command and is in the Persian Gulf.  

For additional background information on ships named for the Confederacy or Confederate officers, see Appendix C.

**Ships Named Several Years Before They Were Procured**

In recent years, the Navy on a few occasions has announced names for ships years before those ships were procured. Although announcing a name for a ship years before it is procured is not prohibited, doing so could deprive a future Secretary of the Navy (or, more broadly, a future Administration) of the opportunity to select a name for the ship. It could also deprive Congress of an opportunity to express its sense regarding potential names for a ship, and create a risk of assigning a name to a ship that eventually is not procured for some reason, a situation that could be viewed as potentially embarrassing to the Navy. As noted earlier, the July 2012 Navy report to Congress states the following:

> At the appropriate time—normally sometime after the ship has been either authorized or appropriated by Congress and before its keel laying or christening—the Secretary records his decision with a formal naming announcement.  

At the end of the above passage, there is a footnote (number 3) in the Navy report that states the following:

> Although there is no hard and fast rule, Secretaries most often name a ship after Congress has appropriated funds for its construction or approved its future construction in some way—such as authorization of either block buys or multi-year procurements of a specific number of ships. There are special cases, however, when Secretaries use their discretion to name ships before formal Congressional approval, such as when Secretary John Lehman announced the namesake for a new class of Aegis guided missile destroyers would be Admiral Arleigh Burke, several years before the ship was either authorized or appropriated.

In connection with the quoted footnote passage immediately above, it can be noted that the lead ship of the DDG-51 class of destroyers was named for Arleigh Burke on November 5, 1982, about two years before the ship was authorized and fully funded.

---

94 U.S. Navy, “SECNAV Renames Pathfinder-class Oceanographic Survey Ship USNS Maury after Marie Tharp,” press release dated March 8, 2023. See also Emily Schmall, “Stripping Confederate Ties, the U.S. Navy Renames Two Vessels,” *New York Times*, March 11 (updated March 12), 2023. Consistent with another one of the Naming Commission’s recommendations, the Navy on February 17, 2023, announced that Maury Hall, a building at the U.S. Naval Academy named for Matthew Maury, has been renamed Carter Hall for former President Jimmy Carter, who graduated from the Naval Academy in 1946. (U.S. Navy, “SECNAV Renames United States Naval Academy Campus Building After Former President Carter,” press release dated February 17, 2023.)


Recent examples of Navy ships whose names were announced more than two years before they were procured include the following:98

- **The destroyer Zumwalt (DDG-1000).** On July 4, 2000, President Bill Clinton announced that DDG-1000, the lead ship in a new class of destroyers, would be named Zumwalt in honor of Admiral Elmo Zumwalt Jr., the Chief of Naval Operations from 1970 to 1974, who had died on January 2, 2000. At the time of the announcement, Congress was considering the Navy’s proposed FY2001 budget, under which DDG-1000 was scheduled for authorization in FY2005, a budget that Congress would consider in 2004, which was then about four years in the future.99

- **The aircraft carrier Enterprise (CVN-80).** As noted earlier, on December 1, 2012, the Navy announced that CVN-80, the third Gerald R. Ford (CVN-78) class aircraft carrier, would be named Enterprise. At the time of the announcement, CVN-80 was scheduled for procurement in FY2018, the budget for which Congress would consider in 2017, which was then more than four years in the future.100

- **The ballistic missile submarine Columbia (SSBN-826).** As noted earlier, on July 28, 2016, it was reported that the first Ohio replacement ballistic missile submarine (SSBN-826) would be named Columbia in honor of the District of Columbia. At the time of the press report, the ship was scheduled for procurement in FY2021, the budget for which Congress would consider in 2020, which was then about four years in the future.

- **Three John Lewis (TAO-205) class oilers.** As noted earlier, on July 28, 2016, it was reported that the Navy would name the second through sixth John Lewis (TAO-205) class oilers (i.e., TAOs 206 through 210) for Harvey Milk, Earl Warren, Robert F. Kennedy, Lucy Stone, and Sojourner Truth, respectively. In 2016, these five ships were scheduled for procurement in FY2018, FY2019, FY2020, FY2021, and FY2022, respectively, the budgets for which Congress would consider in 2017, 2018, 2019, 2020, and 2021, respectively. Thus, using the procurement dates that were scheduled in 2016, the name for TAO-208

---

98 In response to a request from CRS for examples in recent years of ships that were named well in advance of when they were authorized, the Navy on December 7, 2012, sent an email citing the case of the destroyer Zumwalt (DDG-1000) and two other ships (the destroyer Arleigh Burke [DDG-51] and the amphibious ship San Antonio [LPD-17]) whose naming lead times were substantially less than that of the Zumwalt.

99 The FY2006 budget submission subsequently deferred the scheduled procurement of DDG-1000 to FY2007. DDG-1000 and the second ship in the class, DDG-1001, were procured in FY2007 using split funding (i.e., two-year incremental funding) in FY2007 and FY2008.

100 The July 2012 Navy report to Congress states that [then-]Secretary of the Navy Ray] Mabus values the ability to consider [aircraft] carrier names on an individual, case-by-case basis, for two reasons. First, it will allow a future Secretary to name a future fleet aircraft carrier for someone or something other than a former President. Indeed, [then-]Secretary Mabus has a particular name in mind. With the scheduled decommissioning of USS Enterprise (CVN 65), perhaps the most famous ship name in US Navy history besides USS Constitution will be removed from the Naval Vessel Register. [Then-]Secretary Mabus believes this circumstance could be remedied by bestowing the Enterprise’s storied name on a future carrier. (Department of the Navy, A Report on Policies and Practices of the U.S. Navy for Naming the Vessels of the Navy, undated but transmitted to Congress with cover letters dated July 13, 2012, p. 37.)
(Robert F. Kennedy) was announced about three years before it was to be procured, the name for TAO-209 (Lucy Stone) was announced about four years it was to be procured, and the name for TAO-210 (Sojourner Truth) was announced about five years before it was to be procured. As discussed in the CRS report on the TAO-205 class program, the first six ships in the TAO-205 class were procured under a block buy contract that Congress authorized as part of its action on the FY2016 defense budget. The procurement of each ship under this contract remained subject to the availability of appropriations for that purpose.

- The ballistic missile submarine Wisconsin (SSBN-827). As noted earlier, on October 28, 2020, then-Secretary of the Navy Kenneth Braithwaite stated that the second Columbia (SSBN-826) class ballistic missile submarine would be named Wisconsin. At the time of the announcement, SSBN-827 was scheduled for procurement in FY2024, the budget for which Congress would consider in 2023, which was then about three years in the future.

- The amphibious assault ship Helmand Province (LHA-10). As noted earlier, on May 2, 2024, Secretary Del Toro announced that the amphibious assault ship LHA-10 would be named Helmand Province. Under Navy plans at the time of the announcement (i.e., in the Navy’s FY2025 budget submission), LHA-10 is scheduled for procurement in FY2027, a budget that Congress will consider in 2026.

Changes to Names of Navy Ships

The names of Navy ships are sometimes changed. A June 14, 2020, press report states

The Navy generally refrains from renaming its ships once they’ve entered service. Politics and social mores certainly play a part in choosing the names of new ships, and it is not unusual for a ship to be renamed one or more times prior to entering service, but it would be quite unusual for ships to be renamed in service due to changing sensitivities.

Renamings usually take place because of an imperative to quickly honor a person or event. They can also accompany a change in function such as converting a ship to a different purpose or because a naming scheme for a certain class of ships might change. Other changes might be for stylistic or administrative reasons and in those cases the core names are retained even if the rendering changes. Prior to construction names have often been swapped among ships of a class for a variety of reasons, including the symbolism of building a particularly-named ship in a particular state or city.

Ships acquired from private or other sources have also frequently been renamed, especially ships transferred from the US Army or US Coast Guard to naval service. Hundreds of ships transferred from other government agencies such as the Maritime Commission or the Maritime Administration have been renamed upon being acquired for US Navy service.

---


102 Section 127 of P.L. 114-92 states that “[a]ny contract entered into under subsection (a) [of Section 127] shall provide that any obligation of the United States to make a payment under the contract is subject to the availability of appropriations for that purpose, and that total liability to the Government for termination of any contract entered into shall be limited to the total amount of funding obligated at the time of termination.”


[Then-]Secretary of the Navy Gideon Welles directed that new vessels being built should illustrate (continued...)
Public’s Role in Naming Ships

Members of the public are sometimes interested in having Navy ships named for their own states or cities, for earlier U.S. Navy ships (particularly those on which they or their relatives served), for battles in which they or their relatives participated, or for people they admire. Citizens with such an interest sometimes contact the Navy, DOD, or Congress seeking support for their proposals. An October 2008 news report, for example, suggested that a letter-writing campaign by New Hampshire elementary school students that began in January 2004 was instrumental in the Navy’s decision in August 2004 to name a Virginia-class submarine after the state. The July 2012 Navy report to Congress states the following:

In addition to receiving input and recommendations from the President and Congress, every Secretary of the Navy receives numerous requests from servicemembers, citizens, interest groups, or individual members of Congress who want to name a ship in honor of a particular hometown, or State, or place, or hero, or famous ship. This means the “nomination” process is often fiercely contested as differing groups make the case that “their” ship name is the most fitting choice for a Secretary to make.

Members of the public may also express their opposition to an announced naming decision. The July 2012 Navy report to Congress cites and discusses five recent examples of ship-naming decisions that were criticized by some observers: the destroyer DDG-1002 (named for President Lyndon Johnson), the Littoral Combat Ship LCS-10 (named for former Representative Gabrielle Giffords), the amphibious ship LPD-26 (named for late Representative John P. Murtha), the auxiliary ship TAKE-13 (named for Medgar Evers), and the auxiliary ship TAKE-14 (named for Cesar Chavez).


Congress’s Role in Naming Ships

Overview of Congressional Influence on Navy Ship-Naming Decisions

Congress has long maintained an interest in how Navy ships are named, and has influenced or may have influenced pending Navy decisions on the naming of certain ships, including but not limited to the following:

- One source states that “[the aircraft carriers] CVN 72 and CVN 73 were named prior to their start [of construction], in part to preempt potential congressional pressure to name one of those ships for Admiral H.G. Rickover ([instead,] the [attack submarine] SSN 709 was named for the admiral).”

- There was a friendly rivalry of sorts in Congress between those who supported naming the aircraft carrier CVN-76 for President Truman and those who supported naming it for President Reagan; the issue was effectively resolved by a decision announced by President Clinton in February 1995 to name one carrier (CVN-75) for Truman and another (CVN-76) for Reagan.

- One press report suggests that the decision to name CVN-77 for President George H. W. Bush may have been influenced by a congressional suggestion.


- In the 111th Congress, H.Res. 1505, introduced on July 1, 2010, expressed the sense of the House of Representatives that the Secretary of the Navy should name the next appropriate naval ship in honor of John William Finn. The measure was not acted on after being referred to the House Armed Services Committee. On February 15, 2012, the Navy announced that DDG-113, an Arleigh Burke (DDG-51) class destroyer, would be named John Finn.

- Section 1012 of the FY2012 National Defense Authorization Act (H.R. 1540/P.L. 112-81 of December 31, 2011) expressed the sense of Congress that the Secretary of the Navy is encouraged to name the next available naval vessel after Rafael Peralta. On February 15, 2012, the Navy announced that DDG-113, an Arleigh Burke (DDG-51) class destroyer, would be named Rafael Peralta.

---

107 For example, the 1819 and 1858 laws cited in footnote 1 set forth naming rules for certain kinds of ships. Today, 10 U.S.C. §8662(b) still requires that battleships (which the United States has not built since World War II) be named after states.

108 The Naval Institute Guide to the Ships and Aircraft of the U.S. Fleet, op. cit., p. 113. See also pp. 70 and 86.


110 The article, which reported on the ship’s official naming ceremony, states the following: “[Senator] Warner recalled that he first suggested naming a carrier in the senior Bush’s honor last year [i.e., in 2001], during a ceremony in Newport News to christen the [previous] carrier Ronald Reagan.” (Dale Eisman, “Navy Names New Aircraft Carrier For Elder Bush,” Norfolk Virginian-Pilot, December 10, 2002.)


• On June 19, 2019, Senators Todd Young and Mike Braun introduced S.Amdt. 793, an amendment to the FY2020 National Defense Authorization Act (S. 1790) expressing the sense of the Congress that the Navy should name the next DDG-51 class destroyer for the late former Senator Richard Lugar.\[113\] On November 13, 2019, at which point no further action on S.Amdt. 793 was recorded at Congress.gov, the Navy announced that it would name a DDG-51 class destroyer for Lugar.\[114\]

• Members of Congress wrote letters to Acting Secretary of the Navy Thomas Harker in 2021 and Secretary Del Toro in 2022 urging the Navy to name a ship for Medal of Honor recipient Telesforo Trinidad.\[115\] On May 19, 2022, Secretary Del Toro announced that the destroyer DDG-139 would be so named.\[116\]

• Section 1086 of the FY2023 NDAA (H.R. 7900) as reported by the House Armed Services Committee (H.Rept. 117-397 of July 1, 2022) expressed the sense of the Congress that Secretary of the Navy should name a warship the USS Fallujah. The joint explanatory statement that was released on December 6, 2022, for the final version of the FY2023 NDAA (H.R. 7776/P.L. 117-263 of December 23, 2022), noted that this provision was not included in H.R. 7776. As noted earlier, on December 13, 2022, the Navy announced that the amphibious assault ship LHA-9 will be named Fallujah. The July 2012 Navy report to Congress states that

  every Secretary of the Navy, regardless of point of view [on how to name ships], is subject to a variety of outside influences when considering the best names to choose. The first among these comes from the President of the United States, under whose direction any Secretary works....

  Secretaries of the Navy must also consider the input of Congress.... Given the vital role Congress plays in maintaining the Navy-Marine Corps Team, any Secretary is sure to respect and consider its input when considering ships names.

  Sometimes, the Secretary must also balance or contend with differences of opinion between the President and Congress.\[117\]

The Navy suggests that congressional offices wishing to express support for proposals to name a Navy ship for a specific person, place, or thing contact the office of the Secretary of the Navy to make their support known. Congress may also pass legislation relating to ship names (see below).

---

\[113\] Congress.gov states that the amendment was introduced by Sen. Young. A press release from Sen. Young’s Office (Office of Sen. Todd Young, “Young Announces Navy Ship to be Named in Honor of Richard G. Lugar; Naming Ceremony Nov. 18 in Indianapolis,” November 13, 2019) states that the amendment was introduced by Senators Young and Braun.


\[116\] Secretary of the Navy Public Affairs, “SECNAV Names Future Arleigh Burke-class Destroyer Telesforo Trinidad,” May 19, 2022.

Congressional Responses to Announced Navy Ship-Naming Decisions

Examples of Legislation

Congress can pass legislation regarding a ship-naming decision that has been announced by the Navy. Such legislation can express Congress’s views regarding the Navy’s announced decision, and if Congress so desires, can also suggest or direct the Navy to take some action. The following are three examples of such legislation:

- S.Res. 332 of the 115th Congress is an example of a measure that appears to reflect support for an announced Navy ship-naming decision. This measure, introduced in the Senate on November 15, 2017, and considered and agreed to without amendment and with a preamble by unanimous consent the same day, summarizes the military career of Hershel “Woody” Williams and commemorates the christening of ESB-4, an expeditionary sea base ship named for Williams (see “Legislative Activity in 2023”).

- H.Res. 1022 of the 111th Congress is an example of a measure reflecting support for an announced Navy ship-naming decision. This measure, introduced on January 20, 2010, and passed by the House on February 4, 2010, congratulates the Navy on its decision to name a naval ship for Medgar Evers.

- H.Con.Res. 312 of the 97th Congress is an example of a measure that appears to reflect disagreement with an announced Navy ship-naming decision. This measure expressed the sense of Congress that the Los Angeles (SSN-688) class attack submarine Corpus Christi (SSN-705) should be renamed, and that a nonlethal naval vessel should instead be named Corpus Christi. (Los Angeles-class attack submarines were named for cities, and SSN-705 had been named for Corpus Christi, TX.) H.Con.Res. 312 was introduced on April 21, 1982, and was referred to the Seapower and Strategic and Critical Materials subcommittee of the House Armed Services Committee on April 28, 1982. On May 10, 1982, the Navy modified the name of SSN-705 to City of Corpus Christi.\(^{118}\)

> An April 24, 1982, press report states the following:

> House Speaker Thomas P. O’Neill is asking the White House to change the name of the Navy’s new nuclear submarine from the USS Corpus Christi to another title less offensive to Christian groups.

> O’Neill, D-Mass., suggested that the submarine be renamed the “USS City of Corpus Christi.”

> In a telephone call he initiated Thursday to Michael K. Deaver, deputy chief of staff and assistant to President [Ronald] Reagan, O’Neill said he found the name Corpus Christi to be inappropriate for a nuclear-powered warship.

> According to an O’Neill aide, Deaver replied that he would take the issue up with the president.

> The USS Corpus Christi was named for the city in Texas. Corpus Christi is Latin for body of Christ.

> The Ad Hoc Corpus Christi Campaign, a group consisting of various Catholic and Protestant laymen and clergy, opposed calling the submarine by its present designation.

> O’Neill is a Roman Catholic.

> Navy Secretary John F. Lehman, Jr., a Catholic, has defended the name USS Corpus Christi, saying the submarine was not named for religious purposes but for the Texas city.

> Other ships in the Navy’s history have carried the name USS Corpus Christi. The Navy has named several of its other attack submarines after cities, for example the USS Los Angeles.

> (Associated Press, “O’Neill Claims ‘Corpus Christi’ Inappropriate As Name for Sub,” Eugene (continued...)}
USS Portland (LPD-27)

On April 12, 2013, then-Secretary of the Navy Ray Mabus announced that LPD-27, a San Antonio (LPD-17) class amphibious ship, would be named for Portland, OR.119 LPD-27 is to be the third Navy ship to bear the name Portland. The first, a cruiser (CA-33), was named for Portland, ME. It was commissioned into service in February 1933, decommissioned in July 1946, and maintained in reserve status until struck from the Navy list in March 1959. The second, an amphibious ship (LSD-37), was named for both Portland, ME, and Portland, OR. It was commissioned into service in October 1970, decommissioned in October 2003, and stricken from the Naval Vessel Register in March 2004.

An April 18, 2013, press release from Senator Angus King stated that “U.S. Senators Susan Collins and Angus King today sent a letter to Ray Mabus, the Secretary of the Navy, asking that the USS Portland [LPD-27], a new San Antonio-class amphibious transport dock ship named after the city of Portland, Oregon, also be named in honor of Portland, Maine, consistent with the long history and tradition of U.S. Navy ships bestowed with the name USS Portland.”120 In reply, the

A December 30, 1982, press report states the following:

The vessel was the subject of an intense controversy last spring when Roman Catholic and other religious leaders and peace activists objected to the original name Corpus Christi, which in Latin means “Body of Christ.”

President Reagan ordered the name changed [to City of Corpus Christi] over the objections of Navy Secretary John Lehman.


Another apparent recent case of a ship’s name being amended to insert “City of” prior to the remainder of the name concerns the Expeditionary Fast Transport City of Bismarck (EPF-9). DOD’s June 6, 2013, news release about the naming of this ship (then referred to as a Joint High Speed Vessel, or JHSV) and four other ships states

Secretary of the Navy Ray Mabus announced today the next three joint high speed vessels (JHSV) will be named USNS Yuma, USNS Bismarck and USNS Burlington, and two littoral combat ships (LCS) will be named USS Billings and USS Tulsa…. USNS Bismarck (JHSV 9) is the first naval vessel to be named in honor of North Dakota’s capital city.


120 Press release entitled “Senators Collins, King Request Ship Be Named After Portland, ME,” April 18, 2013, accessed on December 11, 2017, at https://www.king.senate.gov/newsroom/press-releases/senators-collins-king-request-ship-be-named-after-portland-me. The press release presents the full text of the Senators’ letter to then-Secretary Mabus, which is as follows:

Dear Secretary Mabus:

On April 12, 2013, you announced that LPD 27, a new San Antonio-class amphibious transport dock ship, will be named the USS Portland after the city of Portland, Oregon.

We were surprised that the press release did not state that the ship was also named in honor of the city of Portland, Maine. We write to ask that you clarify that the ship will also be named in honor

(continued...)
Navy sent letters dated April 24, 2013, to Senators Collins and King that stated the following in part:

In addition to [the ballistic missile submarine] USS MAINE (SSBN 743), Secretary [of the Navy Ray] Mabus recently honored the state of Maine through his naming of [the expeditionary fast transport ship] USNS MILLINOCKET (JHSV 3) [now called T-EPF 3] which was christened last weekend and will proudly represent our Nation as part of the fleet for decades to come. The Secretary of the Navy has tremendous appreciation for the state of Maine, its citizens and the incredible support provided by them to our Navy and our Nation. However, Oregon is the only state in our Nation that does not currently have a ship in the fleet named for the state, its cities or communities. Secretary Mabus named LPD 27 after Portland, Oregon, to correct that oversight and acknowledge the support and contributions made by the men and women of Portland and Oregon.\(^{121}\)

As noted elsewhere in this report, on October 10, 2014, the Navy announced that it was naming the Virginia-class attack submarine SSN-793 for Oregon.

---

of Portland, Maine, consistent with the long history and tradition of U.S. Navy ships bestowed with the name USS Portland.

The Department of the Navy press release stated LPD 27 will be the third ship to bear the name USS Portland. The press release failed to mention that both of the previous two ships were named, in whole or in part, to honor the city of Portland, Maine. The first USS Portland (CA-33) was the lead ship of a new class of heavy cruisers. Launched in 1932, it was named after the city of Portland, Maine, and saw battle during World War II at the 1942 Battle of the Coral Sea, the Battle of Midway, and the Battle of Guadalcanal. After accruing 16 battle stars, she was decommissioned in 1946.

The second USS Portland (LSD-37) was commissioned in 1970 and served until 2004. The ship was also named after the city of Portland, Maine, but it was also named after the city of Portland, Oregon. The ship’s insignia incorporates the seals of both cities.

The third USS Portland should continue this tradition. We understand that amphibious transport dock ships are named for major American cities, and we can assure you that Portland, Maine is the largest city in Maine and the metro area is home to one-third of Maine’s entire population.

Portland also has a rich naval history. South Portland is where many Liberty cargo ships were built that sustained the war effort during World War II, and 4,700 skilled shipyard workers repair Los Angeles-class and Virginia-class nuclear powered submarines one hour to the south of Portland at the Portsmouth Naval Shipyard. Portland also has the largest port in Maine, and it is home to men and women whose livelihood relies upon the ocean and its resources, as demonstrated by the historic and bustling working waterfront.

We are confident that the impressive capabilities of LPD 27 and her crew can honor Portland, Maine, without in any way reducing the simultaneous honor afforded to Portland, Oregon. In fact, part of the rich history of Portland, Oregon, is that it was named after the city in Maine. In 1845, two of the city’s founders, Asa Lovejoy of Boston, and Francis Pettygrove of Portland, Maine, each wanted to name the new city after his original home town. After Pettygrove won a coin toss two out of three times, the city was named after Portland, Maine. You can view the “Portland Penny” in person at the Oregon Historical Society in downtown Portland, Oregon.

We request that you clarify that the USS Portland will be named in honor of Portland, Maine, as well as Portland, Oregon. Given the history of both cities and the previous ships given the proud name of USS Portland, we are confident that you will agree that doing so will greatly contribute to the rich and storied history the USS Portland will carry with her as she and her crew defend our nation.


\(^{121}\) Letters dated April 24, 2013, from Pamela S. Kunze, Captain, U.S. Navy, Special Assistant for Public Affairs to the Secretary of the Navy, responding on behalf of the Secretary of the Navy, to Senators Collins and King, provided to CRS by Navy Office of Legislative Affairs, December 13, 2013.
A May 21, 2016, Navy blog post about the ship’s christening states that “LPD-27 will be the third Navy ship named Portland, honoring both the Oregon seaport and Maine’s largest city.”\textsuperscript{122} That statement is not correct, as the Navy confirmed that LPD-27 is named solely for Portland, OR.\textsuperscript{123} A July 5, 2017, Navy News Service report stated correctly that “LPD 27 is named for the city of Portland, Oregon, and follows the World War II heavy cruiser CA 33 and the amphibious ship LSD 37 as the third U.S. Navy ship to bear the name Portland.”\textsuperscript{124} LPD-27 was commissioned into service on December 14, 2017.

### Legislation on Future Navy Ship-Naming Decisions

Table 3 shows past enacted provisions going back to the 100\textsuperscript{th} Congress regarding future ship-naming decisions. All of these measures except the first one listed were nonmandatory provisions that expressed the sense of the Congress (or of the Senate or House) about how a future Navy ship should be named.

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Public Law</th>
<th>Bill</th>
<th>Section</th>
<th>Ship</th>
<th>Name(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2019</td>
<td>P.L. 116-92</td>
<td>S. 1790</td>
<td>1749</td>
<td>Any ship (or other DOD asset)</td>
<td>Prohibition on new names referring to Confederacy</td>
</tr>
<tr>
<td>2013</td>
<td>P.L. 113-6</td>
<td>H.R. 933</td>
<td>8119 of Division C</td>
<td>the next available capital warship</td>
<td>Ted Stevens</td>
</tr>
<tr>
<td>2012</td>
<td>P.L. 112-81</td>
<td>H.R. 1540</td>
<td>1012</td>
<td>the next available naval vessel</td>
<td>Rafael Peralta</td>
</tr>
<tr>
<td>2011</td>
<td>P.L. 111-383</td>
<td>H.R. 6523</td>
<td>1022</td>
<td>a combat vessel</td>
<td>Father Vincent Capodanno</td>
</tr>
<tr>
<td>2001</td>
<td>P.L. 106-398</td>
<td>H.R. 4205</td>
<td>1012</td>
<td>CVN-77</td>
<td>Lexington</td>
</tr>
<tr>
<td>1999</td>
<td>P.L. 105-261</td>
<td>H.R. 3616</td>
<td>1014</td>
<td>an LPD-17 class ship</td>
<td>Clifton B. Cates</td>
</tr>
<tr>
<td>1996</td>
<td>P.L. 104-106</td>
<td>S. 1124</td>
<td>1018</td>
<td>LHD-7</td>
<td>Iwo Jima</td>
</tr>
<tr>
<td>1996</td>
<td>P.L. 104-106</td>
<td>S. 1124</td>
<td>1018</td>
<td>LPD-17 class amphibious ships</td>
<td>Marine Corps battles or members of Marine Corps</td>
</tr>
<tr>
<td>1996</td>
<td>P.L. 104-106</td>
<td>S. 1124</td>
<td>1019</td>
<td>an appropriate ship</td>
<td>Joseph Vittori</td>
</tr>
<tr>
<td>1991</td>
<td>P.L. 101-510</td>
<td>H.R. 4739</td>
<td>1426</td>
<td>the next DDG-51</td>
<td>Samuel S. Stratton</td>
</tr>
<tr>
<td>1989</td>
<td>P.L. 100-456</td>
<td>H.R. 4481</td>
<td>1221</td>
<td>the next SSBN</td>
<td>Melvin Price</td>
</tr>
<tr>
<td>1989</td>
<td>P.L. 100-456</td>
<td>H.R. 4481</td>
<td>1222</td>
<td>an appropriate ship</td>
<td>Bob Hope</td>
</tr>
<tr>
<td>1988</td>
<td>P.L. 100-202</td>
<td>H.J.Res. 395</td>
<td>8138</td>
<td>CVN-74 or CVN-75</td>
<td>John C. Stennis</td>
</tr>
</tbody>
</table>

**Source:** Prepared by CRS. All of these provisions expressed the sense of the Congress (or of the Senate or House) about how a Navy ship should be named.

Table 4 shows past examples of proposed bills and amendments regarding future ship-naming decisions going back to the 93\textsuperscript{rd} Congress. Some of these measures expressed the sense of the Congress about how a Navy ship should be named, while others would mandate a certain name for a ship. Although few of these measures were acted on after being referred to committee, they:

\textsuperscript{123} Source: CRS email exchange with Navy Office of Legislative Affairs, December 13, 2017.
Table 4. Examples of Proposed Bills and Amendments

<table>
<thead>
<tr>
<th>[Congress] and Bill</th>
<th>Ship</th>
<th>Proposed name(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>[116th] H.Con.Res. 120/S.Con.Res. 41</td>
<td>Next Virginia-class submarine</td>
<td>Wisconsin</td>
</tr>
<tr>
<td>[116th] S.Amdt. 793 to S. 1790</td>
<td>Next DDG-51 class ship</td>
<td>Richard G. Lugar</td>
</tr>
<tr>
<td>[116th] S.Amdt. 764 to S. 1790</td>
<td>next available appropriate naval vessel</td>
<td>Shannon Kent</td>
</tr>
<tr>
<td>[115th] S.Con.Res. 10</td>
<td>next nuclear powered submarine</td>
<td>Los Alamos</td>
</tr>
<tr>
<td>[113th] H.Res. 637</td>
<td>an appropriate Navy ship</td>
<td>Clifton B. Cates</td>
</tr>
<tr>
<td>[112th] H.R. 1945</td>
<td>next available naval vessel</td>
<td>Rafael Peralta</td>
</tr>
<tr>
<td>[111th] H.Res. 1505</td>
<td>next appropriate naval ship</td>
<td>John William Finn</td>
</tr>
<tr>
<td>[111th] H.Res. 330</td>
<td>an appropriate ship</td>
<td>Clifton B. Cates</td>
</tr>
<tr>
<td>[111th] H.Con.Res. 83</td>
<td>CVN-79 or CVN-80</td>
<td>Barry M. Goldwater</td>
</tr>
<tr>
<td>[107th] H.Con.Res. 294</td>
<td>a new naval vessel</td>
<td>Bluejacket</td>
</tr>
<tr>
<td>[106th] S.Con.Res. 84</td>
<td>CVN-77</td>
<td>Lexington</td>
</tr>
<tr>
<td>[105th] S.Amdt. 2812 to S. 2057</td>
<td>LPD-17 class ship</td>
<td>Clifton B. Cates</td>
</tr>
<tr>
<td>[104th] H.J.Res. 61</td>
<td>CVN-76</td>
<td>Ronald Reagan</td>
</tr>
<tr>
<td>[104th] H.R. 445</td>
<td>CVN-76</td>
<td>Harry Truman</td>
</tr>
<tr>
<td>[104th] S.Amdt. 2277 to S. 1026</td>
<td>LHD-7</td>
<td>Iwo Jima</td>
</tr>
<tr>
<td>[104th] S.Amdt. 2277 to S. 1026</td>
<td>LPD-17 class ships</td>
<td>famous Marine Corps battles or heroes</td>
</tr>
<tr>
<td>[104th] S.Amdt. 4350 to S. 1745</td>
<td>a SSN-774 class submarine</td>
<td>South Dakota</td>
</tr>
<tr>
<td>[103rd] H.R. 5283</td>
<td>an appropriate ship</td>
<td>Joseph Vittori</td>
</tr>
<tr>
<td>[102nd] H.Con.Res. 354</td>
<td>a guided missile cruiser</td>
<td>Pearl Harbor</td>
</tr>
<tr>
<td>[102nd] H.R. 6115</td>
<td>CVN-76</td>
<td>Harry S. Truman</td>
</tr>
<tr>
<td>[100th] H.Amdt. 614 to H.R. 4264</td>
<td>next SSBN-726 class submarine</td>
<td>Melvin Price</td>
</tr>
<tr>
<td>[100th] S.Amdt. 1354 to H.J.Res. 395</td>
<td>CVN-74 or CVN-75</td>
<td>John C. Stennis</td>
</tr>
<tr>
<td>[98th] H.Res. 99</td>
<td>an aircraft carrier</td>
<td>Wasp</td>
</tr>
<tr>
<td>[97th] H.Con.Res. 312</td>
<td>a nonlethal naval vessel&lt;sup&gt;a&lt;/sup&gt;</td>
<td>Corpus Christi&lt;sup&gt;a&lt;/sup&gt;</td>
</tr>
<tr>
<td>[97th] H.Res. 174</td>
<td>an aircraft carrier</td>
<td>Wasp</td>
</tr>
<tr>
<td>[97th] H.R. 4977</td>
<td>CVN-72</td>
<td>Hyman G. Rickover</td>
</tr>
<tr>
<td>[93rd] H.Con.Res. 386</td>
<td>CVN-70</td>
<td>Carl Vinson</td>
</tr>
<tr>
<td>[93rd] H.J.Res. 831</td>
<td>CVN-70</td>
<td>Carl Vinson</td>
</tr>
</tbody>
</table>

Source: Prepared by CRS.

a. H.Con.Res. 312 expressed the sense of Congress that the Los Angeles (SSN-688) class attack submarine <i>Corpus Christi</i> (SSN-705) should be renamed, and that a nonlethal naval vessel should instead be named <i>Corpus Christi</i>. (Los Angeles-class attack submarines were named for cities, and SSN-705 had been named for <i>Corpus Christi</i>, TX.) H.Con.Res. 312 was introduced on April 21, 1982, and was referred to the Seapower and Strategic and Critical Materials subcommittee of the House Armed Services Committee on April 28, 1982. On May 10, 1982, the Navy changed the name of SSN-705 to <i>City of Corpus Christi</i>. 

Navy Ship Names: Background for Congress
Legislative Activity in 2023


House

In H.R. 2670 as reported by the House Armed Services Committee (H.Rept. 118-125 of June 30, 2023) and passed by the House on July 14, 2023

- **Section 1014**, entitled “Repeal of Obsolete Provision of Law regarding Vessel Nomenclature,” would strike (i.e., remove) subsection (b) of 10 U.S.C. 8662, the *U.S. Code* provision on the naming of Navy ships. Subsection (b) states: “(b) Each battleship shall be named for a State. However, if the names of all the States are in use, a battleship may be named for a city, place, or person.” The United States has not procured a battleship since World War II, and has not operated a battleship since 1992.

- **Section 1025** would express the sense of the Congress that Navy should name a commissioned naval vessel after formerly enslaved sailor and Civil War veteran William B. Gould, to honor his strength of character and faithful service to our country.

- **Section 1027** would express the sense of the Congress that the Navy should name a Navy vessel for Marine Corps Major James Capers Jr., in honor of his acts of valor in 1967, during the Vietnam War in 1967, for which he was previously awarded the Silver Star.

- **Section 1857** would express a sense of Congress that the Secretary of the Navy should name an amphibious or expeditionary class vessel for the Battle of Dai Do, a Vietnam War battle.

Conference

In the conference report (H.Rept. 118-301 of December 6, 2023) on H.R. 2670, **Section 1018**, entitled “Repeal of Obsolete Provision of Law regarding Vessel Nomenclature,” strikes (i.e., removes) subsection (b) of 10 U.S.C. 8662, the *U.S. Code* provision on the naming of Navy ships. Subsection (b) states: “(b) Each battleship shall be named for a State. However, if the names of all the States are in use, a battleship may be named for a city, place, or person.” The United States has not procured a battleship since World War II, and has not operated a battleship since 1992.

The conference report does not include Sections 1025, 1027, and 1857 of the House version of H.R. 2670.
Appendix A. Navy’s Process for Naming Ships

This appendix provides additional background information on the Navy’s process for naming ships. As noted earlier, the Navy’s process for naming ships is set forth in SECNAV (Secretary of the Navy) Instruction 5031.1D of March 21, 2019. Appendix A of this document states:

SHIP NAMING PROCESSES AND PROCEDURES

1. Upon contract award for a new construction ship/ship class without an established naming convention, the cognizant PEO (Program Executive Office) notifies the SECNAV PAO (Public Affairs Office) and the NHHC (Naval History and Heritage Command) that a contract has been awarded. The SECNAV PAO generates a tasker for the NHHC to develop proposed naming conventions and hull designations. These recommendations should be based on historical precedence for previous ships of similar type, capability, or mission and should include three potential naming conventions, with supporting rationale and proposed ship names associated with each convention. NHHC notifies the ONR (Office of Naval Research) Office of Counsel of the potential names to review for possible trademark law issues.

2. After preparation of the naming convention memorandum, the NHHC routes the package through the cognizant PEO; Deputy Assistant Secretary of the Navy for Ship Programs (DASN Ships); Assistant Secretary of the Navy (Research Development and Acquisition) (ASN(RD&A)); the Director of Navy Staff (DNS); the CNO (Chief of Naval Operations); and ultimately the SECNAV PAO. Each organization reviews the recommended naming conventions and prepares endorsement memoranda. The package is forwarded to the SECNAV for consideration.

3. Once the naming convention has been established by the SECNAV, subsequent ship naming packages will be initiated upon contract award by the SECNAV PAO, who will generate a tasker for the NHHC to develop a proposed naming package. These recommendations should be based on the naming convention, historical precedence for previous ships, capability, or mission and include supporting rationale. The SECNAV PAO provides the NHHC with ship naming recommendations received from public sources for review and consideration.

4. The NHHC prepares a memorandum that provides ship name options to the SECNAV, which is routed through the DNS and the CNO. The CNO reviews the options for each hull to be named and forwards the package, along with CNO recommendations, to the SECNAV PAO.

5. Upon receipt of the naming recommendation package, the SECNAV PAO coordinates with SECNAV Legal Office to identify and resolve issues associated with all proposed names. Upon completion of this review, the package is forwarded to the SECNAV for consideration.

6. Upon the SECNAV’s selection of a name(s) of new construction ships, the SECNAV PAO prepares a SECNAVNOTE 5030 with input from NHHC for the SECNAV’s signature for distribution to the NHHC, the CNO, DNS, Chief of Naval Information (CHINFO), ASN(RD&A), DASN Ships, the ONR Office of Counsel and the cognizant PEO.

7. Upon completion of the 5030 the SECNAV PAO will generate a press release to formally release the name to the public.

8. The NHHC maintains comprehensive ship naming records containing biographical data and ship heritage information associated with the ship’s namesake, including information concerning previous ships of the same name.
Appendix B. Executive Summary of July 2012 Navy Report to Congress

This appendix reprints the executive summary of the July 2012 Navy report to Congress on the Navy’s policies and practices for naming its ships. The text of the executive summary is as follows:

**Executive Summary**

This report is submitted in accordance with Section 1014 of P.L. 112-81, National Defense Authorization Act (NDAA) for Fiscal Year 2012, dated 31 December 2011, which directs the Secretary of Defense to submit a report on “policies and practices of the Navy for naming vessels of the Navy.”

As required by the NDAA, this report:

- Includes a description of the current policies and practices of the Navy for naming vessels of the Navy, and a description of the extent to which these policies and practices vary from historical policies and practices of the Navy for naming vessels of the Navy, and an explanation for such variances;

- Assesses the feasibility and advisability of establishing fixed policies for the naming of one or more classes of vessels of the Navy, and a statement of the policies recommended to apply to each class of vessels recommended to be covered by such fixed policies if the establishment of such fixed policies is considered feasible and advisable; and

- Identifies any other matter relating to the policies and practices of the Navy for naming vessels of the Navy that the Secretary of Defense considers appropriate.

After examining the historical record in great detail, this report concludes:

- Current ship naming policies and practices fall well within the historic spectrum of policies and practices for naming vessels of the Navy, and are altogether consistent with ship naming customs and traditions.

- The establishment of fixed policies for the naming of one or more classes of vessels of the Navy would be highly inadvisable. There is no objective evidence to suggest that fixed policies would improve Navy ship naming policies and practices, which have worked well for over two centuries.

In addition, the Department of the Navy used to routinely publish lists of current type naming rules for battle force ships, and update it as changes were made to them. At some point, this practice fell into disuse, leading to a general lack of knowledge about naming rules. To remedy this problem, the Naval History and Heritage Command will once again develop and publish a list of current type naming rules to help all Americans better understand why Secretaries of the Navy choose the ship names they do. This list will be updated as required.126

---

Appendix C. Ships Named for the Confederacy or Confederate Officers

This appendix presents additional background information on Navy ships named for the Confederacy or Confederate officers.

Past U.S. Navy Ships Named for Confederate Officers

A June 15, 2017, blog post states that past U.S. Navy ships that have been named for Confederate officers include

- the [ballistic missile submarine/attack submarine] USS Robert E. Lee (SSBN-601/[SSN-601]) [commissioned 1960; decommissioned 1983], the [ballistic missile submarine] USS Stonewall Jackson (SSBN-634) [commissioned 1964; decommissioned 1995], the [submarine tender] USS Hunley (AS-31) [commissioned 1962; decommissioned 1994], and the [submarine tender] USS Dixon (AS-37) [commissioned 1971; decommissioned 1995]. H. L. Hunley built the Confederate submarine that sank with him on board before it engaged in combat. A subsequent Confederate submarine was built and named for him. Commanded by George Dixon, the CSS Hunley carried out the world’s first submarine attack when it struck the [sloop-of-war] USS Housatonic in February 1864.

- Currently in the fleet is the [Ticonderoga (CG-47) class Aegis cruiser] USS Chancellorsville (CG-62) [commissioned 1989], named for Lee’s greatest victory over the U.S. Army. Chancellorsville also was the battle in which Gen. Thomas “Stonewall” Jackson was mortally wounded by friendly fire.

The purpose of erecting monuments and naming U.S. ships after Confederates—enemies of the United States—seems to be to recognize their perceived status as noble warriors rather than to remember the cause for which they waged war: the dissolution of the United States to preserve the “peculiar institution” of human slavery. This view of history is not shared by millions of Americans who see the monuments to Confederates as glorifying, even justifying the “lost cause” and the enslavement of humans.

Other ships have been named for enemies [of the United States], probably because they were considered “noble warriors” too. [The ballistic missile submarine] USS Tecumseh (SSBN-628) [commissioned 1964; decommissioned 1993]127 and [the harbor tug] USS Osceola (YTB-129) [commissioned 1938; sold for scrapping 1973]128 were named after American Indian leaders who fought wars against the United States.129

---

127 There were also earlier Navy ships named Tecumseh, including YT-273, a harbor tug placed into service in 1943, renamed Olathe in 1962, and removed from service in 1975; a tug originally named Edward Luckenbach that was completed in 1896, acquired by the Navy, renamed Tecumseh, and placed into service in 1898, and then served for various periods, going repeatedly into and out of commission, from 1899 into the 1940s; and a Union Navy monitor that was commissioned in 1864 and sunk in battle later that year against Confederate forces.


128 There were also earlier Navy ships named Osceola, including AT-47, an armed tug commissioned in 1898, recommissioned in 1911, and struck from the Navy in 1922; a monitor originally named Neosho that served in the Union Navy from 1863 to 1865, was renamed Vixen in 1869, was again renamed Osceola later in 1869, and sold in 1873; and a gunboat in the Union Navy that was commissioned in 1864 and decommissioned in 1865.


In addition to the ships mentioned above, other past Navy (USS) or Military Sealift Command (USNS) ships named for Confederate officers, as identified by one observer, include

- the destroyer USS Buchanan (DDG-14) (commissioned 1962; decommissioned 1991);
- the destroyer USS Semmes (DDG-18) (commissioned 1962; decommissioned 1991);
- the destroyer USS Tattnall (DDG-19) (commissioned 1963; decommissioned 1991);
- the destroyer USS Waddell (DDG-24) (commissioned 1964; decommissioned 1992);
- the frigate USS Brooke (FFG-1) (commissioned 1966; decommissioned 1988);
- the frigate USS Richard L. Page (FFG-5) (commissioned 1967; decommissioned 1988);
- the oceanographic research ship USNS Lynch (TAGOR-7) (entered service 1965; placed out of service 1994); and
- the above-mentioned surveying ship USNS Maury (TAGS-66) (entered service 2016; currently in service).¹³⁰

USNS Maury (TAGS-66), USS Chancellorsville (CG-62), and USS Antietam (CG-54)

A May 21, 2021, press report states

The number of U.S. military assets that may need to be renamed as part of an effort to scrub Confederate names could reach into the hundreds, the retired admiral leading the renaming effort said Friday.

“I think once we get down to looking at buildings and street names, this potentially could run into the hundreds,” retired Adm. Michelle Howard told reporters on a conference call.

Howard, a former vice chief of naval operations and the first African American woman to command a U.S. Navy ship, is the chairwoman of the Commission on the Naming of Items of the Department of Defense that Commemorates the Confederate States of America or Any Person Who Served Voluntarily with the Confederate States of America, also known as the Naming Commission….

In her update on the commission’s efforts Friday, Howard said its initial focus will be on nine bases owned by the Department of Defense named after Confederate leaders.…

The Navy, meanwhile, has identified at least one ship so far to look at for renaming. Howard said: the USNS Maury, an oceanographic survey ship named after a commander who resigned from the U.S. Navy to sail for the Confederacy.

The number of Navy ships identified for the renaming effort is expected to grow, with Howard suggesting the USS Antietam guided missile cruiser as a possibility. The Battle of Antietam is considered a strategic victory for the Union in the Civil War, but a tactical stalemate.

“It depends on whether or not you see Antietam as a Union victory,” Howard said. “So that needs more exploration behind what the ship was named. And we’ll work with—for any...

¹³⁰ Source: Emails to CRS from Steven Wills, Center for Naval Analysis, June 11 and June 22, 2020.
of these where there’s battles—the intention at the time of the naming, what the purpose and thought process was, the historical context behind that naming.”

A July 13, 2020, press report states that “U.S. Navy officials have informally discussed renaming several ships, including the USS Chancellorsville, which is named after a Confederate victory, and the USNS Maury, an oceanographic survey ship named after Matthew Fontaine Maury, who served as superintendent of the U.S. Naval Observatory and later joined the Confederate Navy.”

A June 24, 2020, press report states

The names of U.S. warships could face new scrutiny in coming months as the Pentagon moves forward with a military-wide effort to target racial bias and prejudice in the ranks.

A Defense Department-wide review to improve inclusion and diversity will likely not only look at military installation names, but those of Navy vessels too.

“While I cannot speak for these three groups of leaders who will provide recommendations to the [defense secretary], I would personally expect that at least one of these groups will make specific recommendations regarding the naming of bases and ships,” Christopher Garver, a Pentagon spokesman, told Navy Times.

Lisa Lawrence, a Defense Department spokeswoman, said Wednesday [June 24] that Defense Secretary Mark Esper is moving forward quickly, but deliberately, in setting up the groups that will examine military issues related to diversity.

Like Army installations named for Confederate leaders, the names of at least two Navy ships have been called into question in recent weeks as the country grapples with ongoing protests for an end to racism and police brutality.

Retired Lt. Cmdr. Reuben Keith Green recently laid out his case for renaming the aircraft carrier John C. Stennis in this month’s U.S. Naval Institute’s Proceedings magazine….

The nationwide debate has also resurrected questions over why the Navy has a guided-missile cruiser named for the Battle of Chancellorsville, which the Confederacy won….

The name of the oceanographic survey ship Maury also has ties to the Confederacy, U.S. Naval Institute News recently noted.

A June 12, 2020, press report states

The focus nationally has been on U.S. Army bases named for Confederate military leaders, but there are also two active Navy ships connected to the Confederacy—[the] guided-missile cruiser USS Chancellorsville (CG-62) and [the] oceanographic survey ship USNS Maury (T-AGS-66).

Maury, delivered in 2016, was named for Matthew Fontaine Maury. While in the U.S. Navy, Maury oversaw the Naval Observatory and was instrumental in laying the foundation of modern oceanography. Murray resigned from the U.S. Navy and served in

---

133 The name of USS John C. Stennis was discussed earlier in the section on names of aircraft carriers.
the Confederate Navy. He spent the majority of the Civil War in Europe attempting to drum up support for the Confederacy.\textsuperscript{135}

\textit{Chancellorsville}, commissioned in 1989, is named for the Confederate victory in 1863 by the Army of Northern Virginia led by Robert E. Lee and Thomas “Stonewall” Jackson.

The Ticonderoga-class of cruisers are named for American battles—including several Civil War conflicts. Unlike USS \textit{Vicksburg} (CG-69) or USS \textit{Mobile Bay} (CG-53), \textit{Chancellorsville} is named for a clear Confederate victory that paved the way for the Army of Northern Virginia’s invasion of Pennsylvania and the Battle of Gettysburg.

The hull of the cruiser contains minie balls and shell fragments from the battle, USA Today reported in 1988. As of at least 2016, the ship’s wardroom held a painting of Lee and Jackson.\textsuperscript{136}

The Navy states that the \textit{Chancellorsville} is

[\textit{t}he first U.S. Navy ship named for a Civil War battle fought just south of the Rappahannock and Rapidan Rivers in Virginia (1–5 May 1863). Gen. Robert E. Lee, CSA, who led the Confederate Army of Northern Virginia, held Gen. Joseph Hooker, USA, who commanded the Union Army and Department of the Potomac, in position while Lt. Gen. Thomas J. Jackson, CSA, enveloped the Union right flank, surprising and rolling up the Federal’s right. Lee’s victory, combined with the urgent need to relieve pressure on Vicksburg, Miss., prompted the South’s thrust into Pennsylvania that summer, resulting in the pivotal Battle of Gettysburg.\textsuperscript{137}

Regarding the \textit{Chancellorsville}, a June 9, 2020, press report states

[A spokesman for Chief of Naval Operations Adm. Mike Gilday]. Cmdr. Nathan Christensen, declined to comment as to whether the sea service planned to change the name of the warship Chancellorsville, commissioned in 1989 and named after a Confederate victory during the Civil War….

An image on the command’s official website shows an image featuring several renderings of the Confederate flag.\textsuperscript{138}


Also regarding the *Chancellorsville*, an August 16, 2017, press report states the following:

As America churns through a bloody debate over the place Confederate monuments occupy in the modern day United States, a Navy cruiser named in honor of a Confederate Civil War victory is unlikely to see its named changed, a service official said Wednesday [August 16, 2017].

The guided-missile cruiser Chancellorsville [CG-62] was commissioned in 1989 and derives its name from an 1863 battle considered to be the greatest victory of Confederate Gen. Robert E. Lee....

But a Navy official speaking on the condition of anonymity Wednesday said that even though the Chancellorsville is named after a Confederate victory, the name comes from a battle, not an individual, and soldiers on both sides died.

The week-long battle resulted in major casualties for both sides—13,000 Confederates and 17,000 Union troops, according to the National Parks [sic: Park] Service.

The Navy official did say, however, that there remains a chance the ship’s crest could be altered.

The predominance of gray in the ship’s crest speaks to “General Robert E. Lee’s spectacular military strategies and his dominance in this battle,” according to the ship’s website.

An inverted wreath also memorializes the Confederacy’s second-best known general, Stonewall Jackson, who was mortally wounded in the battle.

While the rupture of the country during the Civil War is reflected in the crest, it also features Jackson’s order to “press on.”

“Maybe that is worth re-looking at or redoing,” the official said. “There’s a fine line.”

February 2021 Navy Report on Inclusion and Diversity

A February 2021 Navy report on inclusion and diversity (I&D) in the Navy[^140] made numerous recommendations, including one (number 5.7) bearing on Navy ships named for the Confederacy or Confederate officers that states

**This Initiative Is an Opportunity to Honor and Name Navy Assets for Naval Heroes.**

**Topic:** Modernize process to name ships, buildings, streets in honor of national & historical Naval Figures (5.7)

**Problem Statement**

Certain Navy ship names have been highlighted by Congress and in the media for connections to confederate or white supremacist ideologies. Without a comprehensive database or review of current Navy names, it is unclear whether the body of Navy names is consistent with Navy Core Values and representative and inclusive of the truly diverse population of the Navy, today and throughout the Navy’s rich history.

Following a review of internal Navy practices and Congressional Research Service (CRS) documentation, there appears to be no consolidated database, process or effort within the


Navy to review the names of Navy assets in order to ensure that the names reflect the Navy Core Values. This initiative is an opportunity to honor and name Navy assets for Naval heroes from all classes, races, genders and backgrounds.

**Recommendations**

Initiate Systematic Review to Identify and Rename Navy Assets in Need of Modernization Consistent with Navy Core Values.

1. Review should identify assets honoring those associated with the Confederacy and identify assets named after racist, derogatory or culturally insensitive persons, events or language.

2. Renaming recommendations and decisions should be consistent with current naming authorities, policies and practices, with a focus on honoring persons of historically underrepresented demographics, including racial minorities, women and enlisted members.

3. The method and timeline of review is flexible, however, a stakeholder-led committee could oversee the consolidation of Navy asset names and lead the review and recommendation process.

   • The general membership, strategy and mission statement of the committee may be subject to amendment post-enactment of the NDAA for Fiscal Year 2021.

   • The committee would compile the lists of names for review, delegate as needed (e.g., requesting installation commanders to provide lists of installations buildings and streets named after persons pursuant to OPNAVINST 5030.12H);\(^{141}\) coordinate with ethics and history experts to identify assets for renaming; serve as a central repository for questions and renaming requests; and propose new names. This course of action (COA) offers thoroughness and consistency. Additionally, the committee could consist of persons who may already possess the expertise necessary to perform these tasks, for example, personnel from OPNAV N17, NHHC, CNIC, NAVFAC and commands possessing authority and ownership over weapons systems, afloat and aviation assets such as NAVSEA and NAVAIR.\(^{142}\)

   • Memorialize the process and membership of the committee by either updating the OPNAVINST 5030.12H, other relevant naming authorities or by simply crafting an order from the CNO [Chief of Naval Operations] outlining the expectations for the committee and the period of review.

   i. Success will be measured when 1) the Committee is stood up (1-3 months); 2) the Committee produces a consolidated database or list of Navy asset names (3-6 Months); 3) when the Committee provides an overview of the current health of the Navy’s body of asset names, including any names which are currently problematic and a recommendation on how to upgrade them (6-9 months); 4) when current policies/ instructions are updated to reflect the makeup of the Committee and the expectations for future responsibilities and authorities (6-12 months); and 5) When the CNO and Secretary of the Navy (SECNAV) make asset naming decisions based on the current body of Navy asset names and consideration of a broad range of possible names that reflect diversity and inclusion (6-12 months).

---

\(^{141}\) An OPNAVINST is an instruction issued by the Chief of Naval Operations.

\(^{142}\) OPNAV N17 is the 21st Century Sailor Office (N17) within the office of the Chief of the Chief of Naval Operations (OPNAV). NHHC is the Naval History and Heritage Command. CNIC is the Commander, Navy Installations Command. NAVFAC is the Naval Facilities Engineering Systems Command. NAVSEA is the Naval Sea Systems Command. NAVAIR is the Naval Air Systems Command.
ii. Following the Committee’s work to create a comprehensive list or database, efforts must be taken to keep the list up to date. That sustainment review can be ongoing or periodic (yearly or 5-10 years). As the list/database is a living document, updates must be made as new names come online. Updates could be submitted through the OPNAV staff for updating or a stakeholder from the committee could be assigned this responsibility as a running requirement.

Supporting Information
While OPNAVINST 5030.12H requires installation commanders to develop and maintain lists of streets, facilities and structures named after persons, there is no additional process set out in the instruction for consolidated or periodic review of such lists.143

June 9, 2020, CNO Statement Regarding Removal of Confederate Battle Flag
On June 9, 2020, the Chief of Naval Operations (CNO), Admiral Michael Gilday, stated

Today, I directed my staff to begin crafting an order that would prohibit the Confederate battle flag from all public spaces and work areas aboard Navy installations, ships, aircraft and submarines. The order is meant to ensure unit cohesion, preserve good order and discipline, and uphold the Navy’s core values of honor, courage and commitment.144


Appendix D. Ex-U.S. Coast Guard Cutter Formerly Named Taney

This appendix presents background information regarding an ex-U.S. Coast Guard cutter formerly named Taney that is owned by the City of Baltimore and operated there as a museum ship, and whose name was removed by the City of Baltimore. A July 1, 2020, press report states:

The historic Coast Guard cutter the “Taney” will be renamed as soon as possible so that it no longer pays tribute to the antebellum Supreme Court chief justice who delivered the Dred Scott decision, according to a Baltimore museum in charge of the ship.

The ship is named after Roger B. Taney, the former chief justice of the Supreme Court who delivered the Dred Scott decision in 1857 that cemented the legality of slavery.

“The time is now to fix these things. We can’t keep living with these symbols of oppression and blatant racism,” said Chris Rowsom, executive director of Historic Ships in Baltimore, the organization that controls and maintains the ship. Its name has drawn protests and objections in the past.…

Historic Ships is working with Baltimore, the Coast Guard and the National Park Service, which maintains the National Register of Historic Places, to speed removal of the Taney name and find a suitable new name for the ship. “Taney” has already been removed from the ship’s stern, and Historic Ships said that until a new name is decided upon, the ship will be known by its technical name, the WHEC 37. Historic Ships said it doesn’t anticipate any legal roadblocks to changing the name.

“We’d like to consider Thurgood Marshall,” said James Piper Bond, CEO of the Living Classrooms Foundation, parent group of Historic Ships, referring to the first black Supreme Court justice and Baltimore native.

Baltimore City Council President Brandon Scott said the city has been talking about removing the name for years.

“The argument that changing the name would erase history is moot,” he said in a statement. “Renaming the USCGC Taney is a small, but meaningful step towards an honest and necessary reckoning with our past.”

Baltimore Mayor Bernard “Jack” Young said in a statement he strongly believes the name should be changed.

The Taney is the last warship afloat that was at Pearl Harbor during the December 7, 1941, surprise attack. The Taney was decommissioned on Dec. 7, 1986, and the Coast Guard transferred ownership and oversight to Historic Ships in Baltimore, according to Coast Guard spokesman Lt. Cdr. Scott McBride.

“To preserve the proud naval heritage of the ship and honor all who served aboard during its 50 years of service, the Coast Guard recommends referring to the vessel by its hull classification symbol of WHEC 37,” he said.

The former Coast Guard cutter now sits docked in Baltimore’s Inner Harbor as a floating memorial and museum.

---

145 In the designation WHEC 37, W means it was a Coast Guard vessel, HEC means it was a high-endurance cutter, and 37 means it was the Coast Guard’s 37th such ship.
Historic Ships hasn’t determined if it will remove all Taney references inside the ship and place artifacts in storage or a museum but said remaining references can be used to bolster education programs on Mr. Taney’s legacy.146

Author Information

Ronald O'Rourke
Specialist in Naval Affairs

Disclaimer

This document was prepared by the Congressional Research Service (CRS). CRS serves as nonpartisan shared staff to congressional committees and Members of Congress. It operates solely at the behest of and under the direction of Congress. Information in a CRS Report should not be relied upon for purposes other than public understanding of information that has been provided by CRS to Members of Congress in connection with CRS’s institutional role. CRS Reports, as a work of the United States Government, are not subject to copyright protection in the United States. Any CRS Report may be reproduced and distributed in its entirety without permission from CRS. However, as a CRS Report may include copyrighted images or material from a third party, you may need to obtain the permission of the copyright holder if you wish to copy or otherwise use copyrighted material.